

CHARLES McC. MATHIAS, JR.
MARYLAND

United States Senate

WASHINGTON, D.C. 20510

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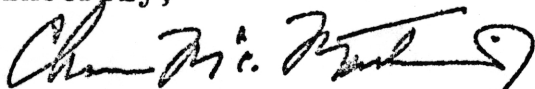
Dear Friend:

Thank you for giving me the opportunity to respond to your request. I hope the enclosed will fill your needs.

If I can be of further assistance to you please do not hesitate to contact me.

With best wishes.

Sincerely,



Charles McC. Mathias, Jr.
United States Senator

Enclosure

TESTIMONY OF SENATOR CHARLES McC MATHIAS
BEFORE THE HEALTH SUBCOMMITTEE OF THE LABOR AND
PUBLIC WELFARE COMMITTEE, IN BEHALF OF S. 2422, THE RAPE
PREVENTION AND CONTROL ACT
MAY 1, 1974

MR. CHAIRMAN, I DEEPLY APPRECIATE RECEIVING THE OPPOR-
TUNITY TO TESTIFY BEFORE THE HEALTH SUBCOMMITTEE THIS
MORNING. I WISH TO COMMEND THE DISTINGUISHED CHAIRMAN FOR
HOLDING HEARINGS ON LEGISLATION WHICH WILL, AMONG OTHER THINGS,
EXTEND AND MAKE MAJOR MODIFICATIONS IN NEIGHBORHOOD HEALTH
CENTERS, MIGRANT HEALTH SERVICES, COMMUNITY MENTAL HEALTH
CENTERS, AND FORMULA GRANTS FOR STATE AND LOCAL PUBLIC HEALTH
SERVICES. AS THE CHAIRMAN KNOWS, LAST YEAR I SUPPORTED THE BILL
WHICH EXTENDED THESE PROGRAMS UNTIL JUNE 30, 1975, BECAUSE I
BELIEVED THEN, AS I DO NOW, THAT IF THERE ARE FEDERALLY SPON-
SORED HEALTH PROGRAMS WHICH SHOULD BE SUBSTANTIALLY ALTERED
FROM THEIR PRESENT FORM EITHER THROUGH EXPANSION, MODIFICATION,
REDUCTION, OR TERMINATION, THEN IT SHOULD BE THE CONGRESS
WORKING IN CONCERT WITH THE EXECUTIVE THAT DETERMINES THE
DESTINY OF THESE PROGRAMS.

THE FACT THAT THIS SUBCOMMITTEE IS NOW CONSIDERING THE
FATE OF THESE PROGRAMS SPEAKS ELOQUENTLY OF THE SENATE'S
DETERMINATION TO FAITHFULLY LIVE UP TO THE PLEDGE WHICH WE
MADE TO THE AMERICAN PEOPLE LAST YEAR WHEN WE PASSED S. 1136.

IN THIS CONNECTION, I AM PARTICULARLY PLEASED THAT THE
CHAIRMAN IS SEEKING TO EXTEND LEGISLATION AUTHORIZING

THE ESTABLISHMENT OF COMMUNITY MENTAL HEALTH CENTERS. I

I AM CONFIDENT THAT THIS SUBCOMMITTEE WILL RECEIVE COMPELLING TESTIMONY FROM EXPERT AND LAY WITNESSES DURING THESE HEARINGS TO SUPPORT THE CONTINUATION OF THIS VITALLY IMPORTANT PROGRAM. MY APPEARANCE HERE TODAY IS TO TESTIFY IN SUPPORT OF THE CONTINUATION OF COMMUNITY MENTAL HEALTH CENTERS, AND TO SPEAK IN BEHALF OF LEGISLATION WHICH WAS INTRODUCED LAST YEAR, S. 2422, THE RAPE PREVENTION AND CONTROL ACT WHICH ESTABLISHES A NATIONAL CENTER FOR THE PREVENTION AND CONTROL OF RAPE WITHIN THE DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE. I WISH TO POINT OUT THAT THE THRUST OF MY REMARKS TODAY IS NOT TO URGE SUPPORT FOR S. 2422, BUT RATHER TO STRESS MY BELIEF THAT ANY LEGISLATION ACTED ON BY THIS SUBCOMMITTEE CONCERNED WITH MENTAL HEALTH SHOULD ADOPT THE CONCEPTS OFFERED IN THE RAPE PREVENTION AND CONTROL ACT.

SINCE S. 2422 WAS INTRODUCED ON SEPTEMBER 17, 1973, 25 SENATORS HAVE BEEN ADDED AS CO-SPONSORS, INCLUDING SENATORS STEVENS, MOSS, STEVENSON, ABOUREZK, KEENEY, HUMPHREY, BEALL, HATFIELD, CHILES, GRAVEL, HUGHES, RIBICOFF, McINTYRE, RANDOLPH, TUNNEY, CRANSTON, MONDALE, CASE, JAVITS, HART, JACKSON, CLARK, MANSFIELD, METZENBAUM, AND DOLE. I AM PARTICULARLY PROUD TO HAVE THE DISTINGUISHED CHAIRMAN AND THE RANKING REPUBLICAN MEMBER, SENATOR JAVITS, OF THIS SUBCOMMITTEE AS EARLY CO-SPONSORS OF S. 2422.

ACCORDING TO THE 1972 UNIFORM CRIME REPORTS RELEASED BY THE FEDERAL BUREAU OF INVESTIGATION ON AUGUST 8, 1973, 46,430 FEMALES WERE THE VICTIMS OF FORCIBLE RAPE IN AMERICA LAST YEAR. THE FBI SUBMITS THAT THIS VOLUME REPRESENTS AN 11-PERCENT INCREASE OVER 1971 AND A SHOCKING 70-PERCENT RISE OVER 1967 FIGURES. MOREOVER, THE VICTIM RISK RATE HAS SKYROCKETED 62 PERCENT FROM THE 1967 LEVEL TO A POINT WHERE, IN 1972, 43 OUT OF EVERY 100,000 FEMALES IN AMERICA WERE REPORTED RAPE VICTIMS. BUT THE NATIONAL RISK RATE DISTORTS WHAT MAY BE REALLY HAPPENING IN THIS COUNTRY. IN 58 CORE CITIES WITH POPULATIONS IN EXCESS OF 250,000, THE FBI REPORTS THAT THE VICTIM RISK RATE APPROACHED 92 PER 100,000 FEMALES. WHILE THE RATE OF INCREASED REPORTS IN LARGE CORE CITIES IN 1972 WAS 9-PERCENT, IN SUBURBAN AREAS SURROUNDING THESE CITIES THE INCREASE WAS 18-PERCENT. IN MY OWN STATE OF MARYLAND, THE GOVERNOR'S COMMISSION ON LAW ENFORCEMENT AND THE ADMINISTRATION OF JUSTICE HAS INDEPENDENTLY COMPILED STATISTICS ON THE PROBLEM. ACCORDING TO THE MARYLAND COMMISSION, 1,059 FORCIBLE RAPES WERE REPORTED TO THE POLICE IN 1972. AND THE VICTIM RISK RATE IN INDIVIDUAL JURISDICTIONS IS EVEN MORE ALARMING.

MR. CHAIRMAN, I RECOGNIZE THAT BETTER REPORTING MAY ACCOUNT FOR PART OF THE INCREASE: HOWEVER, THESE STATISTICS ONLY REPRESENT THE TIP OF AN OMINOUS ICEBERG. THE BULK OF THE ACCOUNT LIES HIDDEN BELOW THE SURFACE, AWAY FROM OBVIOUS VIEW.

AS FBI DIRECTOR CLARENCE M. KELLEY HAS REPORTED, FORCIBLE RAPE "IS PROBABLY ONE OF THE MOST UNDERREPORTED CRIMES" IN THIS COUNTRY TODAY. HELPFUL THOUGH THEY ARE, THE ANNUAL POLICE REPORTS TO THE FBI MAY NOT EVEN BEGIN TO MEASURE THE ACTUAL PREVALENCE OF THIS CRIME IN THE NATION. YET, DRAWING UPON THE LIMITED INFORMATION THAT IS NOW AVAILABLE, THE 46,430 CASES REPORTED IN 1972 MEANS THAT FORCIBLE RAPE OCCURRED IN THE UNITED STATES DURING THIS PERIOD ON THE AVERAGE OF ONCE EVERY 11 MINUTES. AND EXCEPT FOR A BRIEF INTERVAL AFTER THE END OF THE SECOND WORLD WAR, THE RAPE RATE HAS STEADILY RISEN SINCE THE EARLY 1930's.

DISTRESSING THROUGH THESE STATISTICS MAY BE, RECENT STUDIES INDICATE THAT THE SORDID RAPE PICTURE IS EVEN WORSE YET. IN MARCH 1973, THE PRINCE GEORGE'S COUNTY TASK FORCE TO STUDY THE TREATMENT OF THE VICTIMS OF SEXUAL ASSAULT ISSUED A REPORT WHICH STATED, IN PART, THAT, "EDUCATED GUESSES ESTIMATE THAT BETWEEN 50 AND 90-PERCENT OF RAPE CASES GO UNREPORTED."

IF WE WERE TO ACCEPT AS TRUE THESE ASSERTIONS, OR THE SUGGESTION BY THE PRESIDENT'S COMMISSION ON LAW ENFORCEMENT AND ADMINISTRATION OF JUSTICE THAT THE TRUE RATE MAY BE THREE TO FOUR TIMES HIGHER THAN POLICE FIGURES SHOW, THEN IT IS POSSIBLE TO CONCLUDE THAT THE ACTUAL NUMBER OF FORCIBLE RAPES IN THE NATION LAST YEAR INVOLVED IN THE NEIGHBORHOOD OF 92,000 TO 186,000 VICTIMS. WITHOUT QUESTION, THE LIMITED EVIDENCE ACCUMULATED THUS FAR IS FRIGHTENING AS WELL AS DISGRACEFUL, CONSIDERING

THE INCONGRUITY BETWEEN MYTH AND REALITY AS IT EXISTS IN THE UNITED STATES.

TOO MANY OF US MAY LOSE SIGHT OF THE COUNTLESS WAYS IN WHICH A WOMAN'S LIFE IS SHAPED BY THE PERSISTENT THREAT OF RAPE. CONSIDER, FOR A MOMENT, WOMEN WHO ARE AFRAID TO LIVE ALONE, TO GO OUT AT NIGHT WITHOUT AN ESCORT, TO WORK LATE AT THE OFFICE WHEN NO ONE ELSE IS AROUND. CONSIDER TOO, THE GIRL HITCHHIKER; THE WOMAN STANDING ALONE AT THE BUS STOP; THE WIDOW LEFT BY HERSELF IN AN EMPTY APARTMENT; THE TEENAGE BABYSITTER IN A HOUSE ALONE EXCEPT FOR THE SLEEPING CHILDREN; THE FEMALE HEAD OF A HOUSEHOLD, TRYING TO LOOK OUT FOR HERSELF AND HER DAUGHTERS; THE WOMAN DRIVING HER CAR WITH NO PASSENGER--ALL OF THESE WOMEN CAN, AND OFTEN DO, HAVE THEIR LIVES CONSTANTLY INFLUENCED BY THE TENSION AND FEAR, AS WELL AS THE ATMOSPHERE OF SUSPICION WHICH ARE CREATED BY THE THREAT OF RAPE. PERHAPS THE ONLY SEGMENT OF THE MALE POPULATION WHO BEST UNDERSTANDS AND EXPERIENCES A FEAR COMPARABLE TO THAT FELT BY ALL WOMEN IS THE GROUP OF MEN IN PRISON WHO LIVE DAILY WITH THE THREAT OF HOMOSEXUAL RAPE.

BUT IF WE FIND THE COLD STATISTICS DISTURBING, AND THE PERVASIVE THREAT OF RAPE OPPRESSIVE, THEN CONSIDER THE PLIGHT OF THE RAPE VICTIM. AS THE PRINCE GEORGE'S COUNTY TASK FORCE REPORT STATES:

RAPE IS A SERIOUS CRIME OF ASSAULT ON THE BODY BUT MORE GRIEVOUSLY ON THE PSYCHE OF A WOMAN. ALL TOO OFTEN, SHE IS TREATED AT BEST AS AN OBJECT, A PIECE

OF EVIDENCE, AND MADE TO RELIVE THE EXPERIENCE, MUST FACE THE INCREDULITY OF THE POLICE, THE IMPERSONALITY OF THE HOSPITAL, AND THEN MUST DEFEND HERSELF IN COURT. HAVING BEEN SOCIALIZED TO BE PASSIVE, SHE IS NEVERTHELESS EXPECTED TO HAVE PUT UP A BATTLE AGAINST HER ATTACKER. HER PREVIOUS SEXUAL EXPERIENCE CAN BE USED TO IMPUTE HER INSTABILITY THOUGH THE DEFENDANT'S BACKGROUND OFTEN CANNOT BE BROUGHT UP AGAINST HIM. SHE DOES NOT HAVE THE BENEFIT OF A RETAINED LAWYER AND SOMETIMES THE PROSECUTOR DOES NOT HAVE THE TIME OR PERHAPS THE INSIGHT TO PREPARE HER BEFOREHAND FOR THE ORDEAL OF THE TRIAL. SHE SUFFERS SERIOUS PSYCHOLOGICAL STRESS AFTERWARD, LARGELY DUE TO THE GUILT AND SHAME IMPOSED BY SOCIETY. SHE MAY NOT RECOGNIZE A NEED FOR PROFESSIONAL HELP OR SHE SIMPLY CANNOT AFFORD IT.

SADLY, THIS SCENARIO IS REPLICATED THROUGHOUT AMERICA.

AND NO WOMAN IS IMMUNE.

THE STRUCTURING OF RAPE LAWS, AND THE TREATMENT OF OFFENDERS AND VICTIMS BY POLICE, PROSECUTORS, COURTS, AND JUDGES, REFLECT CERTAIN COMMONLY HELD ATTITUDES ABOUT THE ROLES OF MEN AND WOMEN IN OUR SOCIETY. THESE NOTIONS MAY WELL BE UNFOUNDED; HOWEVER, THEY ARE FREQUENTLY HELD WITH SUCH TENACITY THAT RATIONAL ASSESSMENT OF THE FACTS IN A GIVEN CASE IS OFTEN VERY DIFFICULT. THERE IS, FOR EXAMPLE, THE NOTION THAT BLACK MEN ARE MORE LIKELY TO ATTACK WHITE WOMEN THAN BLACK WOMEN, OR THAT THE POOR ATTACK THE RICH. YET, MOST STUDIES SHOW THAT BOTH THE RAPIST AND THE VICTIM TEND TO BE OF THE SAME RACE AND SOCIOECONOMIC CLASS. AS A MATTER OF FACT, STUDIES CONDUCTED FOR THE NATIONAL COMMISSION ON THE CAUSES AND PREVENTION OF VIOLENCE INDICATED THAT 90-PERCENT OF THE RAPE CASES WERE INTRA- RATHER THAN INTERRACIAL, AND BOTH

VICTIM AND RAPIST CAME FROM SIMILAR ECONOMIC BACKGROUNDS. MOREOVER, JUST AS WE KNOW THAT RAPE IS NO RESPECTER OF CLASS OR RACE, WE ALSO KNOW THAT NEITHER ONE RACE NOR ONE SOCIOECONOMIC CLASS HAS CORNERED THE MARKET ON RAPISTS. THERE ARE A NUMBER OF AMERICANS, HOWEVER, WHO MAY BELIEVE THE CONTRARY, DESPITE THE FIGURES WHICH SHOW SUCH BELIEFS TO BE UNTRUE.

RAPE, AS I HAVE SAID BEFORE, IS NO RESPECTER OF INCOME, CLASS, OR RACE. IT CAN HAPPEN TO A PREADOLESCENT GIRL, A PREGNANT WOMAN, OR A SENIOR CITIZEN. THE EVIDENCE, MOREOVER, TELLS US THAT RAPE CAN AND DOES TAKE PLACE AT ANY TIME OF THE DAY, ANY DAY OF THE WEEK, OR ANY SEASON OF THE YEAR, IN ANY PART OF THE NATION. IT SEEMS, HOWEVER, TO OCCUR MOST OFTEN IN THE SPRING OR SUMMER, ON WEEKENDS, AND AT NIGHT. BUT, IN EFFECT, IT HAPPENS WHEREVER AND WHENEVER THE OPPORTUNITY PRESENTS ITSELF.

AND YET RELATIVELY FEW ATTACKS ARE REPORTED BY THE VICTIMS. THE FBI ATTRIBUTES THE UNDERREPORTING OF RAPE TO "FEAR AND/OR EMBARRASMENT ON THE PART OF THE VICTIMS." BUT, PERHAPS IT IS MORE THAN THIS. IN SOME INSTANCES THE VICTIM MAY FEAR REPRISAL BY THE RAPIST: BUT THE VICTIM'S RELUCTANCE TO REPORT MAY WELL BE THE EFFECT OF OTHER CAUSES. CONSIDER THE FEAR SHE MAY HAVE OF BEING PUBLICLY ACCUSED BY THE RAPIST OF PROVOCATION, OR OF HAVING ACTIVELY PARTICIPATED IN THE RAPE; THAT SHE HAD SOMEHOW ACTED IRRESPONSIBLY. CONSIDER, TOO, HER

FEAR OF ADVERSE REACTIONS ON THE PART OF THOSE CLOSE TO HER, BE THEY HUSBAND, BOYFRIEND, PARENTS, OR FRIENDS. IN THE CASE OF A YOUNG VICTIM, THE PARENTS MAY PREFER TO SPARE THE CHILD THE LEGAL ORDEAL OR THE SENSATIONAL PUBLICITY; OR POSSIBLY THEY MAY WISH TO PREVENT ANY POSSIBLE EMOTIONAL DAMAGE TO THE CHILD. LIKEWISE, CONSIDER THE DILEMMA OF THE VICTIM WHOSE ATTACKER IS A CLOSE FRIEND, A RELATIVE, A NEIGHBOR OR AN EMPLOYER. BUT WHATEVER THE REASON, WHEN THE RAPE IS UNREPORTED, THE RAPIST MAY BE FREE TO CONTINUE COMMITTING HIS CRIME.

PERHAPS SOME WOMEN FEEL THAT THE POSTRAPE ORDEAL SIMPLY IS NOT WORTH IT WHEN THERE IS LITTLE REASON TO BELIEVE THAT THE ATTACKER WOULD BE PUNISHED FOR HIS CRIME. IN 1972 ALONE, NEARLY ONE OUT OF EVERY FOUR MEN ARRESTED FOR FORCIBLE RAPE WAS NEVER PROSECUTED FOR THIS OFFENSE. AND OF THE REMAINING 73 PERCENT WHO WERE PROSECUTED, NEARLY HALF OF THEM WERE EITHER ACQUITTED OR HAD THEIR CASES DISMISSED DUE TO "PROSECUTIVE PROBLEMS." THE FACT IS THAT ONLY ONE-THIRD OF THE ADULT MEN ARRESTED FOR FORCIBLE RAPE IN THIS NATION LAST YEAR WERE FOUND GUILTY OF THE ACTUAL CRIME; 19 PERCENT OF THOSE ARRESTED WERE CONVICTED OF LESSER OFFENSES WHILE THE REMAINING 23 PERCENT WERE JUVENILE REFERRALS.

MR. CHAIRMAN, THE TIME HAS COME FOR OUR SOCIETY TO CONSIDER THE RAPE LAWS AS THEY ARE NOW WRITTEN. RATHER THAN PROTECTING A WOMAN'S INTEREST IN MAINTAINING HER PHYSICAL INTEGRITY, PEACE OF MIND, OR HER ABILITY TO MOVE ABOUT AS FREELY

AS A MAN MIGHT WITHOUT FEAR OF SEXUAL ATTACK, THE LAWS MAY POSSIBLY BE HAVING THE OPPOSITE EFFECT BY HINDERING THE PROSECUTION OF ATTACKERS. CLEARLY THE LAWS AS THEY STAND TODAY DO NOT EFFECTIVELY DETER RAPISTS. INDEED, GIVEN THE TREATMENT THAT VICTIMS ARE SUBJECTED TO BY THE POLICE, HOSPITALS, THE PROSECUTION, AND THE LAW ITSELF IN SOME JURISDICTIONS, THE RAPIST COULD NOT WISH FOR ANY MORE UNWITTING ALLIES TO AID AND ABET HIM IN HIS DEFENSE. WE SAY OUR RAPE LAWS ARE CONSTRUCTED TO PROTECT WOMEN'S INTERESTS. BUT IS THAT THE CASE? LET US EXAMINE THE GAUNTLET THAT THE VICTIM IS FORCED TO RUN.

ACCORDING TO THE FBI REPORT, 15-PERCENT OF ALL FORCIBLE RAPES REPORTED TO POLICE WERE, UPON INVESTIGATION, DETERMINED TO BE UNFOUNDED OR, IN THE WORDS OF THE FBI, "THE POLICE ESTABLISHED THAT NO FORCIBLE RAPE OFFENSE OR ATTEMPT OCCURRED." IT WOULD BE AN UNFORTUNATE AND RATHER NAIVE MISTAKE TO CONCLUDE THAT THESE WERE MERELY FALSE REPORTS. IN FACT, THIS STATISTIC POINTS OUT ONE OF THE ATTITUDINAL DETERRENTS OF WHICH A WOMAN ATTEMPTING TO CHARGE RAPE MUST BE COGNIZANT. FOR THE POLICE MAY DECIDE TO ADVISE AGAINST PROSECUTION FOR OTHER REASONS. THE ALLEGED RAPIST AND THE VICTIM MIGHT BE FRIENDS OR DATING PARTNERS. THE VICTIM MAY HAVE BEEN UNDER THE INFLUENCE OF INTOXICANTS OR DRUGS WHEN THE RAPE OCCURRED. A SIGNIFICANT PERIOD OF TIME MAY HAVE ELAPSED BEFORE SHE REPORTED THE OFFENSE. THERE MAY NOT EXIST ANY PHYSICAL EVIDENCE TO SUPPORT THE ALLEGATION. SHE MAY HAVE REFUSED TO TAKE A PHYSICAL

EXAMINATION. SINCE THEY MIGHT SERVE TO WEAKEN THE CHANCES OF OBTAINING A CONVICTION IN LOWER CASE COURT, ALL OF THESE REASONS CAN BE CITED AS A BASIS FOR RECEIVING THE VICTIM'S ALLEGATION WITH SKEPTICISM. IN SOME JURISDICTIONS, THESE FACTORS ALONE MIGHT SERVE AS A BASIS FOR THE DECISION THAT A RAPE REPORT SHOULD BE UNFOUNDED.

THE VICTIM MAY ALSO ENCOUNTER THE SUSPICION THAT SHE IS FABRICATING HER STORY. A RAPE ACCUSATION CAN PLACE A MAN IN A PRECARIOUS POSITION, AND POLICE, PROSECUTORS, JUDGES, AND JURIES SHOULD RIGHTFULLY FEAR CONVICTING AN INNOCENT MAN. FABRICATED STORIES LEADING TO FALSE CONVICTIONS HAVE OCCURRED. YET IT IS BECAUSE OF THIS THAT THE RAPE VICTIM, UNLIKE IN OTHER FELONIES, MUST CARRY A HEAVY BURDEN OF PROOF.

THERE IS THEN THE HOSPITAL ROUTE TO CONTEND WITH. VICTIMS ARE SEEN AT HOSPITALS FOR TWO PURPOSES: TREATMENT FOR INJURIES RECEIVED AT THE TIME OF THE ASSAULT, AND A MEDICAL EXAMINATION TO UNCOVER EVIDENCE THAT A RAPE DID, IN FACT, OCCUR. THIS EXAMINATION IS STRICTLY FOR THE PURPOSE OF GATHERING EVIDENCE FOR THE STATE'S PROSECUTION; YET THE VICTIM MAY FIND THAT THE EXAMINATION IS NOT FREE OF CHARGE, AND THAT SHE IS EXPECTED TO PAY FOR THE STATE'S EVIDENCE. IN PRINCE GEORGE'S COUNTY, MARYLAND, HOWEVER, THIS EXAMINATION IS PAID FOR OUT OF FUNDS ALLOCATED BY THE COUNTY GOVERNMENT FOR SUCH PURPOSES. ALSO, IN THE STATE OF MARYLAND, VICTIMS CAN BE MONETARILY COMPENSATED BY THE MARYLAND CRIMINAL INJURIES BOARD.

THERE ARE REPORTS WHICH SUGGEST THAT SOME DOCTORS REFUSE TO TREAT VICTIMS WHO DO NOT WISH TO NOTIFY THE POLICE; AND THAT THERE ARE DOCTORS WHO WILL BELIEVE THAT A VICTIM'S REFUSAL TO DO SO INDICATES THAT SHE IS NOT TELLING THE TRUTH. SOME DOCTORS ARE EVEN REPORTED TO AVOID GIVING EXAMINATIONS BECAUSE THEY DO NOT WISH TO APPEAR IN COURT. WHEN, AND IF, THE VICTIM FINALLY RECEIVES MEDICAL ATTENTION, IT MAY BE PROVIDED BY SOMEONE UNTRAINED IN SENSITIVITY AND UNDERSTANDING OF THE EMOTIONAL TRAUMA OF THE VICTIM; BY SOMEONE WHO FAILS TO PROVIDE VENEREAL DISEASE AND PREGNANCY PROTECTION AND WHO DOES NOT REFER HER FOR FOLLOW-UP TREATMENT. SHE MAY LATER DISCOVER THAT HER LEGAL CASE WAS WEAKENED AT THE HOSPITAL BECAUSE THE EXAMINER FAILED TO USE AVAILABLE SCIENTIFIC INVESTIGATIVE TECHNIQUES IN THEIR ENTIRETY.

THE VICTIM MUST ALSO CONTEND WITH THE SOCIETAL ASSUMPTION THAT SHE MAY HAVE PRECIPITATED THE ATTACK. FOR IF SHE HAD BEEN HITCHHIKING WHEN THE ATTACK OCCURRED, OR MET THE MAN AT A BAR, OR HAD BEEN WALKING ALONE IN A TOUGH NEIGHBORHOOD, OR HAD INVITED THE MAN TO HER APARTMENT, OR HAD VISITED HIS FOR A DRINK AFTER A NIGHT OUT, THEN SHE MAY WELL BE FACED WITH THE CHARGE THAT HER BEHAVIOR COULD HAVE ENCOURAGED A SEXUAL ATTACK WHICH SHE WAS EITHER EXPECTING OR EVEN HOPING FOR. IN OTHER WORDS, SHE "ASKED FOR IT," ASSUMED THE RISK, AND, THEREFORE, IS PARTLY RESPONSIBLE FOR THE CRIME. THE FACT THAT SHE ENTERED THE "VULNERABLE" SITUATION UNWITTINGLY, OR EXERCISED

HER RIGHT AS A "PERSON" TO CHANGE HER MIND, MAY NOT CARRY MUCH WEIGHT. THE OPERATIVE PERSPECTIVE USUALLY IS THAT OF THE POLICE, PROSECUTING ATTORNEYS, AND THE JUDGES. UNFORTUNATELY, MOST OF THEM ARE MEN.

A WOMAN MUST ALSO REALIZE THAT ONCE SHE MAKES A COMPLAINT, HER REPUTATION AND CHARACTER CAN BECOME THE SUBJECT OF INTENSE SCRUTINY. IT IS AS IF HER GUILT OR HER INNOCENCE IS THE MOST IMPORTANT ISSUE TO BE DECIDED UPON. PITY THE UNCHASTE WOMAN, OR THE VICTIM WHO HAS A BAD REPUTATION. IN SOME JURISDICTIONS IN THE NATION, IT HAS BEEN NOTED THAT THE MORAL CHARACTER OF THE PERSON ALLEGING THE OFFENSE ACTUALLY CAN BE USED AS A DEFENSE TO THE CRIME, UNDER THE NOTION THAT A FEMALE JUDGED TO BE IMMORAL BY SOCIETY HAD MOST LIKELY CONSENTED TO THE ACT.

BUT LET US ASSUME THAT IT IS CLEAR THAT THE VICTIM DID NOT PRECIPITATE THE RAPE; THAT HER CHARACTER AND REPUTATION HOLD UP UNDER SCRUTINY; AND THAT SHE WASN'T DRINKING, TAKING DRUGS, OR ANYTHING OF THE KIND AT THE TIME OF THE ALLEGED ATTACK; SHE STILL MAY HAVE TO CONVINCe THE SKEPTICS THAT SHE DID NOT WILLINGLY COMPLY WITH THE AGGRESSION; THAT SHE DID OFFER SOME RESISTANCE. THE RAPE TASK FORCE REPORT FOR THE PUBLIC SAFETY COMMITTEE OF THE DISTRICT OF COLUMBIA CITY COUNCIL SUCCINTLY DESCRIBES THIS FRUSTRATING POSITION.

A "GOOD" WOMAN IS CHASTE--FOR HER, RAPE IS A "FATE WORSE THAN DEATH" AND SO SHE WOULD FIGHT TO THE DEATH TO AVOID IT. IN SUCH A SITUATION EXTRINSIC EVIDENCE OF THE RAPE IS PLENTIFUL--BRUISES, WOUNDS

AND SCREAMS. IF THERE IS NO SUCH EXTRINSIC EVIDENCE--IF SHE WOULD RATHER BE RAPED THAN DIE-- THEN SOCIETY ASSUMES SHE CONSENTED OR AT LEAST ENTICED THE MAN INTO RAPING HER. ONLY IN THIS CRIME DOES SOCIETY DEMAND THAT THE VICTIM CHOOSE BETWEEN THE RISK OF SERIOUS INJURY OR DEATH AND BEING ABLE TO OBTAIN THE CONVICTION OF THE CRIMINAL. THUS FOR GENERATIONS, SOCIETY HAD THE DEATH PENALTY FOR RAPE AND STRINGENT BURDENS OF PROOF TO PREVENT CONVICTION UNLESS THE WOMAN "REALLY" REJECTED THE RAPIST.

THE DISTRICT OF COLUMBIA TASK FORCE REPORT GOES ON TO STATE THAT:

PROSECUTORS AND JUDGES WHO ACKNOWLEDGE THE PROBLEM, SEE THE LAW OF RAPE AS A CONFLUENCE OF MYTH, REALITY, SOCIAL TABOOS, ANACHRONISMS, AND . . . AS A PATINA OF SEXUAL PSYCHOLOGY AS INTERPRETED BY POLICE, LAWYERS AND JUDGES. . .

THE PRINCE GEORGES COUNTY TASK FORCE SIMILARLY OBSERVES THAT:

PROCEDURES, ATTITUDES, AND LAWS NEED TO BE RE-WORDED IN ORDER THAT THE RAPE VICTIM IS TREATED AS ANY VICTIMIZED MEMBER OF THE COMMUNITY SHOULD BE.

MR. CHAIRMAN, PART OF MY CONCERN IS THAT THE CURRENT METHOD BY WHICH OUR SYSTEM SEEMS TO RESPOND TO THE VICTIM, RATHER THAN HELPING HER, ACTUALLY WORKS TO HER DISADVANTAGE AND LEAVES HER AND OTHER SIMILARLY SITUATED VERY VULNERABLE. THE NET EFFECT OF WHAT WE ARE DOING TODAY THROUGHOUT THE COUNTRY MAY WELL BE TO IMPEDE THE PROSECUTION OF THE RAPIST, DISCOURAGE WOMEN FROM REPORTING THE CRIME, AND NOT UNIMPORTANTLY LEAD TO A FURTHER DEEPENING OF THE SENSE OF INEQUALITY BETWEEN MEN AND WOMEN.

MR. CHAIRMAN, AS A FIRST STEP, LET US AGREE THAT THE PRESENT SYSTEM FOR DEALING WITH RAPE IS DEFECTIVE, AND AS A CONSEQUENCE, CURTAILS THE FREEDOM OF WOMEN. IT BECAME OBVIOUS THAT SOMETHING MUST BE DONE, AND SOON. THE MENTAL HEALTH SUBCOMMITTEE REPORT TO THE PRINCE GEORGE'S COUNTY TASK FORCE SUPPORTS THE BRIEF FOR REFORM VERY WELL:

SOCIAL CHANGE, TECHNOLOGICAL AND SCIENTIFIC ADVANCEMENT AND INTENSIVE URBANIZATION HAVE PARTLY DISRUPTED OUR SOCIETY, ITS STANDARDS AND VALUES, AND THE ESTABLISHED LIFE PATTERNS OF A PREVIOUS ERA. IN THE WAKE OF THESE RAPID CHANGES, WE FIND THAT SOME LAWS AND PROCEDURES HAVE BECOME OBSOLETE. SUCH IS THE CASE WITH SOCIETY'S WAY OF DEALING WITH RAPE VICTIMS. RARELY DO WE FIND PROCEDURES IN INSTITUTIONS ASSURING ADEQUATE FOLLOW-UP AND TREATMENT. YET THE RAPIST WILL, IN MANY INSTANCES BE REQUIRED TO REPORT TO A PAROLE OFFICER AT SOME INTERVAL.

WE SIMPLY CANNOT MEASURE THE EFFECTS OF THE ASSAULT UPON THE VICTIM. SOME RECOVER, SOME DO NOT. THERE IS NO QUESTION AS TO WHETHER OR NOT THE ENTIRE FAMILY IS AFFECTED. THEY ARE.

SEVERAL STUDIES HAVE CLEARLY DEMONSTRATED THE NEED FOR A COMPLETE OVERHAULING OF PROCEDURES IN DEALING WITH RAPE VICTIMS. POLICE WILL HAVE TO BEAR MORE RESPONSIBILITY IN THEIR APPROACH TO VICTIMS AS PEOPLE, INSTEAD OF JUST CASES. LAWYERS AND JUDGES WILL HAVE TO BEAR MORE RESPONSIBILITY. BUT THIS IS NOT NEARLY ENOUGH. WE NEED RESPONSIBLE PEOPLE TO INTERVENE QUICKLY AND EFFICIENTLY AT THE PROPER TIME. WE NEED THIS NOW. WE NEED AN ADEQUATE FOLLOW-UP SYSTEM.

WE NEED A CHANGE OF ATTITUDE ON THE PART OF PEOPLE WORKING WITH RAPE VICTIMS. WE NEED ADVOCATES FOR VICTIMS. WE NEED MONEY TO ASSURE PROPER TREATMENT OF THE VICTIMS AND WE NEED IT NOW.

THIS NATION IS ENTITLED TO A FULL UNDERSTANDING OF THE NATURE AND SCOPE OF RAPE, THE IMPACT OF THIS CRIME ON THE VICTIM, HER FAMILY, AND THE REST OF SOCIETY, AND THE IMPLICATIONS

OF THE PRESENT METHOD OF TREATING VICTIMS FOR THE STATUS OF WOMEN IN GENERAL. IT SHOULD BE BROUGHT OUT THAT THE PRESENT METHODS OF TREATING VICTIMS AND HANDLING ALLEGED OFFENDERS ARE ASSOCIATED WITH MANY DIFFICULT AND UNSOLVED PROBLEMS THAT STEM FROM RAPE LAWS THEMSELVES. THE ATTAINMENT OF BETTER METHODS OF PREVENTING RAPE, AND THE PROVISION OF BETTER TREATMENT, JUSTICE, AND REDRESS FOR VICTIMS DESERVES A HIGHER PRIORITY.

THE OBJECTIVE OF THE RAPE PREVENTION AND CONTROL ACT IS TO AMEND THE NATIONAL MENTAL HEALTH ACT AND THE COMMUNITY MENTAL HEALTH CENTERS ACT IN ORDER TO CREATE THE NATIONAL CENTER ON THE PREVENTION AND CONTROL OF RAPE THAT WILL UNDERTAKE A NATIONAL EFFORT AGAINST THE CRIME OF RAPE AND IN SUPPORT OF THE VICTIM.

ONLY VERY RECENTLY HAVE A FEW STATES AND LOCAL JURISDICTIONS BEGUN TO IDENTIFY AND OFFER SOLUTIONS TO PROBLEMS ENCOUNTERED IN THE TREATMENT OF RAPE VICTIMS AND THE ADMINISTRATION OF JUSTICE RELATED TO RAPE. I CAN POINT WITH PRIDE TO MY OWN STATE OF MARYLAND WHERE THE COUNTY OF PRINCE GEORGE'S COUNTY, MARYLAND, ADOPTED A RESOLUTION INTRODUCED BY COUNCILOR -AT-LARGE GLADYS NOON SPELLMAN, WHICH CREATED THE TASK FORCE TO STUDY THE VICTIMS OF SEXUAL ASSAULT.

SECTION 2 OF THIS ACT WOULD SET UP A NATIONAL CENTER FOR RAPE PREVENTION AND CONTROL WITHIN THE NATIONAL INSTITUTE OF MENTAL HEALTH. THIS CENTER WOULD BASICALLY CONDUCT RESEARCH,

PROVIDE TRAINING MATERIALS, AND DISSEMINATE INFORMATION RELATED TO RAPE TO STATE AND LOCAL GOVERNMENTS, VOLUNTARY ORGANIZATIONS, AND PROFESSIONAL ASSOCIATIONS WHICH ARE ENGAGED OR INTEND TO ENGAGE IN EFFORTS TO ADDRESS THE PROBLEMS ENCOUNTERED IN THE TREATMENT OF RAPE VICTIMS AND THE ADMINISTRATION OF JUSTICE RELATED TO RAPE AND OTHER CRIMINAL SEXUAL ASSAULTS.

THE STUDIES AND INVESTIGATIONS UNDERTAKEN BY THE CENTER WOULD FOCUS ON THE LEGAL, SOCIAL AND MEDICAL ASPECTS OF RAPE. ADDITIONALLY, THE CENTER WOULD EXPAND AND INTENSIFY RESEARCH INTO THE CAUSES OF THE CRIME, THE MOTIVATIONS OF THE OFFENDERS, AND THE EFFECTIVENESS OF EXISTING LAWS IN DETERRING RAPE AND OTHER SEXUAL ASSAULTS. THE CENTER WOULD ALSO EXAMINE THE RELATIONSHIP, IF ANY, BETWEEN TRADITIONAL LEGAL AND SOCIAL ATTITUDES TOWARD SEXUAL ROLES, RAPE, AND OTHER SEXUAL ASSAULTS, AND THE INFLUENCE OF THESE ATTITUDES ON THE FORMULATION OF RAPE LAWS, AND THE TREATMENT OF THE VICTIMS OF RAPE BY LAW ENFORCEMENT AGENCIES, HOSPITALS, OR OTHER MEDICAL INSTITUTIONS, PROSECUTORS, AND THE COURTS. INFORMATION FOLLOWING FROM THESE STUDIES, AS WELL AS THE OTHER STUDY AREAS OUTLINED IN SECTION 2(b) (2) OF THIS BILL, SHOULD BE OF MATERIAL ASSISTANCE TO STATE AND LOCAL GOVERNMENTS IN THE DEVELOPMENT OF MORE EFFECTIVE LAWS AND TREATMENT PROGRAMS FOR VICTIMS AND THEIR FAMILIES.

THE ESTABLISHMENT OF AN INFORMATION CLEARINGHOUSE WITHIN

THE CENTER AS SECTION 2(c) PROVIDES, WILL CORRECT WHAT NOW IS A GLARING OMISSION: THE ABSENCE OF A CENTRAL REPOSITORY OF INFORMATION ON EITHER RAPE RESEARCH OR PREVENTION TREATMENT AND CONTROL PROGRAMS IN THIS COUNTRY. IT IS MY HOPE THAT ALL COMMUNITIES WILL HAVE ACCESS TO ANY INFORMATION COMPILED BY THE CENTER, WHICH MIGHT ASSIST THEM IN DEALING WITH RAPE. CLEARLY A CLEARINGHOUSE TO COLLECT AND DISSEMINATE INFORMATION ON RAPE PREVENTION AND CONTROL ACTIVITIES, WHETHER OF A RESEARCH OR PROGRAM NATURE, WILL ENHANCE THE CHANCES THAT THE STATES AND LOCAL COMMUNITIES WILL BE SUCCESSFUL IN DEVELOPING MORE EFFICIENT MEANS OF DEALING WITH THE PROBLEMS.

THE TYPE OF ACTIVITIES UNDERTAKEN BY MARYLAND AND IN THE DISTRICT OF COLUMBIA HAVE PROVIDED A SUBSTANTIAL CONTRIBUTION TO A BETTER UNDERSTANDING OF THE DIMENSIONS OF THE PROBLEM. AS IT STANDS, MUCH OF THE CURRENT ACTIVITY INVOLVING RAPE PREVENTION, TREATMENT AND CONTROL IS SUPPORTED SOLELY FROM STATE, LOCAL, AND VOLUNTARY FUNDING SOURCES. THIS IS AS IT SHOULD BE; HOWEVER, THE FEDERAL GOVERNMENT CAN AND SHOULD ENCOURAGE AND SUPPORT THESE ACTIVITIES BY PROVIDING TECHNICAL ADVICE, AND RESEARCH AND DEMONSTRATIONS TO DISCOVER NEW AND MORE EFFECTIVE MEANS OF CARRYING OUT STATE AND LOCAL PROGRAMS. SECTION 281 OF THE RAPE PREVENTION AND CONTROL ACT MAKES THIS POSSIBLE. I CONTEMPLATE FUNDING UNDER THIS SECTION BEING USED FOR PROJECTS WHICH:

FIRST. DEMONSTRATE THE NEED FOR IMMEDIATE PSYCHIATRIC

OR OTHER SUPPORTIVE PERSONNEL AVAILABLE AT THE SAME TIME OF THE VICTIM'S HOSPITAL EXAMINATION, AND FOLLOW-UP SUPPORTIVE COUNSELING FOR VICTIMS AND THEIR FAMILIES;

SECOND. RESEARCH THE NEED FOR MEDICAL PERSONNEL TRAINING IN THE ADVANCED SCIENTIFIC PROCEDURES IN THE EXAMINATION OF RAPE VICTIMS;

THIRD. RESEARCH THE NEED FOR SPECIAL TRAINING OF POLICE PERSONNEL DEALING WITH RAPE VICTIMS;

FOURTH. DETERMINE THE REASON FOR THE LOW RATE OF RAPE CONVICTIONS;

FIFTH. DEVELOP A MODEL RAPE LAW;

SIXTH. RESEARCH AND DEVELOP MODEL REHABILITATION PROGRAMS FOR CONVICTED OFFENDERS;

SEVENTH. DEVELOP INFORMATION AND PREVENTION PROGRAMS TO BE INCORPORATED IN SECONDARY SCHOOL EDUCATIONAL PROGRAMS;

EIGHTH. STUDY THE PSYCHOLOGICAL IMPACT OF RAPE ON VICTIMS AND THEIR FAMILIES; AND

NINTH. RESEARCH THE RELATIONSHIP BETWEEN ALCOHOL AND OTHER DRUGS AND RAPE AND SEXUAL ASSAULTS.

I WOULD HOPE THAT PROMISING NEW APPROACHES TO RAPE PREVENTION, TREATMENT, AND CONTROL WILL BE DEVELOPED AND PUT INTO EFFECT AS A RESULT OF THE CENTER'S RESEARCH AND DEMONSTRATION PROGRAM AS WELL AS THE OTHER STUDIES AND INVESTIGATIONS IT WILL UNDERTAKE.

THIS LEGISLATION WILL REQUIRE THE CENTER TO ANNUALLY

TRANSMIT TO THE CONGRESS, THROUGH THE SECRETARY, AN APPRAISAL OF THE CENTER'S ACTIVITIES AND ACCOMPLISHMENTS; A SUMMARY OF ITS SIGNIFICANT RESEARCH AND DEVELOPMENT FINDINGS; AND ANY RECOMMENDATIONS FOR FURTHER ACTION BY THE CONGRESS DEEMED NECESSARY BY THE SECRETARY.

UNDER THIS ACT, THE CENTER WILL HAVE AN ADVISORY COMMITTEE, WHICH I HOPE WILL INCLUDE PERSONS WHO ARE RECOGNIZED LEADERS IN THE AREA OF RAPE PREVENTION, TREATMENT, AND CONTROL. I FURTHER HOPE THAT THIS ADVISORY COMMITTEE WILL REVIEW THE PROGRAMS AND PRIORITIES OF THE CENTER ASSURING THAT SIGNIFICANT RESEARCH AND DEVELOPMENT FINDINGS ARE DISSEMINATED THROUGHOUT THE FIELD AND TO THE PUBLIC. I WOULD ALSO HOPE AND EXPECT THAT THE SECRETARY WILL ENLIST THE ASSISTANCE OF WOMEN EXPERTS IN THE FIELD TO SECURE THE BENEFIT OF THEIR VIEWS AND PERSPECTIVE ON THE LEGAL, SOCIAL, AND MEDICAL ASPECTS OF RAPE.

MR. CHAIRMAN, THIS BILL REPRESENTS AN ATTEMPT TO RECOGNIZE THAT THE SYSTEM FOR RESPONDING TO RAPE IS NOT ONLY DEFECTIVE, BUT ALSO HARMFUL TO THE VICTIM. IT FURTHER REPRESENTS AN ATTEMPT ON THE NATIONAL LEVEL TO GET THE NATION TO CONSIDER SOME OF THE GENERAL ATTITUDES WHICH ARE HELD, AND ASSUMPTIONS THAT ARE MADE, ABOUT RAPE, ITS VICTIMS, AND ITS PERPETRATORS: ATTITUDES AND ASSUMPTIONS WHICH REST, IN PART, ON TRADITIONAL NOTIONS ABOUT THE RESPECTIVE ROLES OF MEN AND WOMEN IN OUR SOCIETY. I RECOGNIZE THAT THE ISSUE OF RAPE CAN

BRING ON A "GUT LEVEL" RESPONSE FROM MEN AND WOMEN ALIKE.
BUT NEITHER EMOTIONAL DEMANDS FOR EXTREME ACTIONS NOR
ACTIVE DENIAL OR RATIONALIZATION OF THE ISSUE TAKES US VERY
FAR ALONG THE PATH TOWARD ARRESTING THIS PROBLEM.

ONLY BY SQUARELY FACING THE RAPE ISSUE, IN AS OBJECTIVE
AND RATIONAL A MANNER AS POSSIBLE, CAN WE HOPE TO EVENTUALLY
BRING ABOUT A DOWNTURN IN THE RAPE STATISTICS. WE HAVE, THUS
FAR, ACCUMULATED CERTAIN QUANTIFIABLE MEASURABLE FACTS ABOUT
RAPE. THESE FACTS, COMING TO US LARGELY IN THE FORM OF POLICE
STATISTICS, SUGGEST CERTAIN TRUTHS: THAT THE REPORTING OF
FORCIBLE RAPES IS ON THE INCREASE AND THE VICTIM RISK RATE IS
RISING. BUT THESE FACTS DO NOT REVEAL THE TRUTH OF THE VICTIM'S
EMOTIONS WHEN CONFRONTED BY A LESS THAN PERFECT CRIMINAL
JUSTICE SYSTEM, NOR DO THEY REVEAL THE IMPACT OF RAPE ON THE
VICTIM'S FAMILY AND COMMUNITY OR THE SENSE OF FEAR, REJECTION,
AND PERHAPS ANGER EXPERIENCED BY WOMEN BECAUSE THEIR LIVES
ARE SHAPED BY THE PERSISTENT THREAT OF RAPE. WE MUST SEARCH
FOR THE TRUTH ABOUT RAPE; ITS PERSONAL CONSEQUENCES AND
SOCIAL IMPLICATIONS.

THERE WAS A TIME WHEN THE EMOTIONALLY DISTURBED WERE
HIDDEN BEHIND LOCKED DOORS, NOT TO BE DISCUSSED BY FAMILIES
AND FRIENDS EXCEPT ON RARE OCCASIONS. FORTUNATELY, THAT TIME
HAS PASSED. LIKewise, RAPE MUST BE BROUGHT OUT OF THE CLOSET.
IT IS MY HOPE THAT S. 2422 WILL HAVE A SYNERGISTIC EFFECT ON OTHER

STATES AND COMMUNITIES; THAT IT WILL STIMULATE THEM TO STUDY AND REFORM, WHERE NECESSARY, THEIR EXISTING POLICIES, PROCEDURES, AND LAWS CONCERNING RAPE AND SEXUAL ASSAULTS, AND THE TREATMENT OF VICTIMS.

MR. CHAIRMAN, S. 2422 BROADLY DEFINES "RAPE" TO INCLUDE FORCIBLE, STATUTORY AND ATTEMPTED RAPE, HOMOSEXUAL ASSAULTS, AND OTHER CRIMINAL SEXUAL ASSAULTS. THE CLEAR INTENT OF THE DEFINITION IS TO INSURE THAT THE PROBLEMS ENCOUNTERED BY CHILDREN AND VICTIMS OF BOTH SEXES WOULD FALL WITHIN THE SCOPE OF THE NATIONAL CENTER FOR THE PREVENTION AND CONTROL OF RAPE. MORE SPECIFICALLY, I FULLY EXPECT THAT IN ADDITION TO THE CENTER'S ACTIVITIES, WHICH WERE PREVIOUSLY STATED, THE NATIONAL CENTER FOR THE PREVENTION AND CONTROL OF RAPE WOULD:

FIRST. COLLECT STATISTICS PERTAINING TO CHILD'S SEXUAL MOLESTATION.

SECOND. STUDY THE REASONS FOR NOT REPORTING CHILDREN RAPE CASES.

THIRD. EVALUATE THE EMOTIONAL IMPACT OF RAPE ON THE CHILD.

FOURTH. DEVELOP GUIDELINES FOR TREATING PHYSICAL CONSEQUENCES OF RAPE ON THE CHILD AS WELL AS THE EMOTIONAL TRAUMA OF ABUSE.

FIFTH. DEVELOP GUIDELINES FOR COUNSELING THE PARENTS OF THE VICTIM.

SIXTH. DEVELOP MATERIAL TO EDUCATE THE PARENTS IN THE

SENATOR JAVITS HAS GIVEN ME HIS PERSONAL SUPPORT FOR THIS EFFORT AND I AM GLAD TO KNOW THAT HE WILL BE SUPPORTING THIS BILL IN YOUR SUBCOMMITTEE MARK-UP.