

THE COMPREHENSIVE PLAN FOR THE
IMPROVEMENT OF CRIMINAL JUSTICE

IN PENNSYLVANIA

1974

Submitted to
The Law Enforcement Assistance Administration
United States Department of Justice

Under the Provisions of
The Crime Control Act of 1973

by
The Governor's Justice Commission
Harrisburg, Pennsylvania
December, 1973

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APPENDIX 4-2. SAMPLE OF LEAA FORM 4402/1 (9-72)

LAW ENFORCEMENT ASSISTANCE ADMINISTRATION
U. S. DEPARTMENT OF JUSTICE
WASHINGTON, D. C. 20530

APPLICATION FOR ACTION GRANT

Application is hereby made for a grant in the amount of \$ 30,715,000
under Title I, Part C and Part E of the Omnibus Crime Control and Safe
Streets Act of 1968 (Public Law 90-351, 82 Stat. 197, As Amended by
P.L. 91-644, 84 Stat. 1880).

By

PENNSYLVANIA

(insert name of State)

Planning Agency Administrator: (Name, title, address, and telephone number)	Financial Officer: (Name, title, address, and telephone number)
E. Drexel Godfrey, Jr. Executive Director Governor's Justice Commission P. O. Box 1167, Federal Square Station Harrisburg, Pennsylvania 17120 Telephone No. (717) 787-2040	Thomas C. Berard Director of Administration Governor's Justice Commission P. O. Box 1167, Federal Sq. Station Harrisburg, Pennsylvania 17120 Telephone No. (717) 787-1087

1. This application is supported by: (Check and complete one)

The attached revised Comprehensive Plan dated December 21, 1973.

The attached (supplement) (amendment) to Comprehensive
Plan dated _____.

2. The undersigned represents, on behalf of the applicant agency that:

- a. Any grant awarded pursuant to this application shall be subject to and will be administered in conformity with the General Conditions Applicable to Administration of Grants under Part C and Part E, Title I of P.L. 90-351, as amended, as set forth in Appendix 4-3 of Guideline Manual H 4100.1A.

- b. Funds awarded will be used only for the programs described in the Section entitled "Annual Action Plan" as set forth in the approved Comprehensive Law Enforcement Plan or in any amendment thereto duly filed with and approved by the Law Enforcement Assistance Administration.
- c. Not more than one-third of the gross amount of this grant will be expended for compensation of police and other regular law enforcement personnel, exclusive of compensation for time engaged in conducting or undergoing training programs, or compensation for personnel engaged in research, development, demonstration or other short-term programs.
- d. Any grant funds so expended for compensation of personnel subject to the one-third limitation will be matched by State or local expenditures for increased personnel compensation of equal amount.

3. The State Planning Agency hereby assures that it will comply with and will insure compliance by its subgrantees and contractors with Title VI of the Civil Rights Act of 1964 and all requirements imposed by or pursuant to regulations of the Department of Justice (28 C.F.R. Part 42) issued pursuant to that title, to the end that no person shall, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which the applicant receives Federal financial assistance from the Department of Justice. The State Planning Agency further will comply with and insure compliance by its subgrantees and contractors with Justice Department equal employment regulations in federally assisted programs (28 C.F.R. Part 42, Subpart D) to the end that employment discrimination in such programs on the grounds of race, color, creed, sex, or national origin, shall be eliminated. The State Planning Agency recognizes the right of the United States to seek judicial enforcement of the foregoing covenants against discrimination, and will include a similar covenant assuring the right of the United States to seek judicial enforcement in its subgrants or contracts.

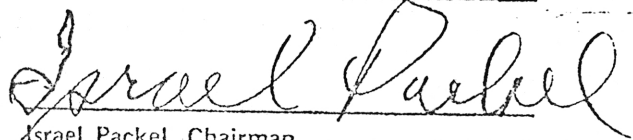
4. The application (submitted in 12 copies) consists of the following in addition to this form:

Attachment A: List of Action Programs for Which Grant Support is Requested

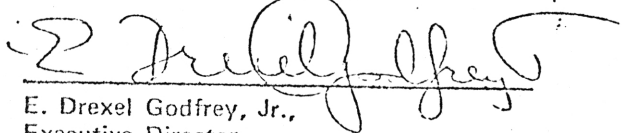
Attachment B: General Conditions (See Appendix 4-1) ✓

Attachment C: Program Component--Comprehensive Law Enforcement Plan

Attachment D: Progress Report



Israel Packel, Chairman,
Governor's Justice Commission



E. Drexel Godfrey, Jr.,
Executive Director,
Governor's Justice Commission

Dec 21, 1973

Date

* Signature required on original copy only--use Ink. If another State signatory is required for this grant application by State law or executive policy, this should be added, including a reference to position and title.

A. EXISTING LAW ENFORCEMENT SYSTEMS AND AVAILABLE RESOURCES

1. Overview of the Pennsylvania Criminal Justice System

The criminal justice system is often viewed as consisting of three component parts: The police, the courts and corrections. While each of these parts functions in a separate capacity, they should be seen as interdependent.

Criminal Justice in this State is not yet an integrated, planned, organized, and efficient operation with clearly defined goals and objectives. The resources and capabilities to fulfill specific functions are not so much a quantitative problem but rather reflect a situation in which major components are qualitatively unrelated to one another. The criminal justice process is in a state of fragmentation, severely under-financed, undermanned and over-burdened. Certain aspects of the process are totally outmoded, while others are undergoing consistent political manipulation and significant organizational change without much coordination of planning during the development stages.

An offender may be punished by the State only if it has been established and proven by an impartial and deliberate process, that he has violated a specific code of law. This is further complicated by procedures which have met current crisis rather than long-range needs. Parts of the process such as bail procedures and trial by jury are greatly antiquated, though now in a process of review and modification. Other aspects of the process, especially increased professionalization of the police and improved correctional treatment methods, are still in innovative stages requiring continued emphasis in years to come. The widely anticipated establishment of minimum training standards is one important aspect of this development.

The entire criminal justice process in Pennsylvania, as in the rest of the nation, represents an adaptation of English Common Law principles to our particular structure of government allowing each local community to construct institutions that fill special needs. As a direct result of this adaptation every village, town, city and county of the Commonwealth contains, to varying degrees, its own autonomous locally instituted criminal justice process. Our State criminal justice process is superimposed.

The goal for the State of Pennsylvania is to establish and maintain an integrated criminal justice system with adequate resources, effectively to combat and reduce crime.

Stated this way the goal is too general to be useful in the development of any kind of strategy. Criminal justice planning agencies have long endeavored to improve the tools of the system, an effort described by critics as "systems tinkering." In recent years concern with measurable change in the incidence of crime has grown. How much crime is being committed? How fast is its incidence growing? Is it growing faster than the population? These questions can be answered for the nation, for this State, for crime as a whole and for specific crimes. Bringing the crime rate down can be considered the only or central mission of the criminal justice system. Attention to the term "justice" in the system may suggest that the *means* by which the end of crime reduction is pursued are also important, especially since suspects, convicts and victims of crime are people.

Notes on Action Programs Contained in the 1974 Comprehensive Plan.

The Law Enforcement Assistance Administration, in its guideline Manual No. M 4300.1 of September 1972, suggests the organization of the State's criminal justice improvement programs under nine new category headings which are to take the place of a set of ten *functional categories*. Continued use of the latter, however, is permitted, provided the State Planning Agency explain in some way the correspondence between its own program organization and the new headings.

The Pennsylvania SPA retained the familiar set of functional categories. Correspondence between the present set of programs and LEAA's new headings is shown on the next two pages.

The set of programs in this Plan numbers 21. Since development of the 1973 Plan, two programs (d-4 and e-1) were eliminated. Both involved work on physical plant which is not encouraged by the SPA. Such physical changes as are needed for carrying out of some projects are expected to be justified by the purposes of such projects and thus to be related to the objectives of other action programs.

Programs j-1 and j-2 were consolidated.