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ATTORNEYS AT LAW

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BIOGRAPHY

ALVIN B. LEWIS, JR.

EDUCATION:

Graduated from the Choate School in Wallingford, Connecticut in 1950; received a Bachelor of Arts degree from Lehigh University in 1954, where he won the Dean's Service Award as the outstanding graduating senior; awarded a Bachelor of Laws degree from Dickinson Law School in 1957, where he served as president of the student body.

CIVIC ACTIVITIES:

A leader in numerous charitable and civic drives in his community. He served on many community boards of directors including the Lebanon Valley Chamber of Commerce, Lebanon Community Library, American Red Cross, Salvation Army and others. In 1964, he was nominated by the Jaycees for the Outstanding Young Men in America.

PROFESSIONAL ACTIVITIES:

Elected in 1961 the youngest district attorney in the history of Lebanon County and the youngest, at that time, in the state of Pennsylvania. In 1963 he was elected by the Pennsylvania District Attorney to their Executive Committee, elected Secretary-Treasurer in 1965, Vice President in 1966, and in Pittsburgh, in 1967, elected to youngest President in the history of the Pennsylvania District Attorneys. At Denver, Colorado, the year before, he was elected by the National District Attorneys' Association to its Board of Directors and again re-elected at White Sulphur Springs, West Virginia, the next year.

In 1969, Governor Shafer appointed Lewis, Chairman of the Pennsylvania Crime Commission's Southcentral Council, and in 1971, Governor Shapp re-appointed Lewis as Chairman of the Southcentral Region of the Governor's Justice Commission. During his tenure, he served as Chairman of the eight regional chairmen of the Commission. Upon his resignation in January of 1974, he was honored at a meeting of the Commission in Philadelphia by the governor, attorney general and chief justice of Pennsylvania's Supreme Court for his efforts to improve criminal justice in the Commonwealth. In addition, Lewis, now serves as a director of the Pennsylvania chapter of the National Council on Crime and Delinquency, and as President of the Lebanon County Bar Association during the years 1973 and 1974.



LA-2

GOVERNOR'S JUSTICE COMMISSION

COMMONWEALTH OF PENNSYLVANIA

SOUTHCENTRAL REGION

NO. 1 RIVERSIDE OFFICE CENTER, SUITE "E"

2101 NORTH FRONT STREET

HARRISBURG, PENNSYLVANIA 17110

Milton J. Shapp
Governor

November 6, 1972

SOUTHCENTRAL REGIONAL COUNCIL

Alvin B. Lewis, Jr. Attorney
Council Chairman

J. Shane Creamer
Attorney General
Chairman

John A. F. Hall
Regional Director
717-787-1722

E. Drexel Godfrey
Executive Director

ALL COUNCIL MEMBERS

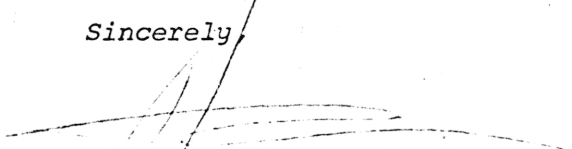
Friends:

I feel it is very important for you to have an opportunity to review the transcript of the recent meeting of the Governor's Justice Commission on October 2, 1972, in which an exchange between Richard Thornburgh, U. S. Attorney for the Western District of Pennsylvania and Chairman of the Allegheny County Regional Council, discussed several problems with the Commission. I enclose a copy of the transcript. This highlights some of the many problems we have had with our aversion to the bureaucracy which seems to be suffocating many of the innovative concepts as well as creating a great deal of extra work for our Staff.

As I informed you, unfortunately the joint meeting of Regional Chairman and Commission Members was canceled in November and should be rescheduled for December at which time we hope to air these problems at considerable lengths.

With best regards to all.

Sincerely,


Alvin B. Lewis, Jr., Chairman
Southcentral Planning Council

Enclosure

cc: All Regional Chairman

Counties Represented By Southcentral Regional Council

ADAMS --- CUMBERLAND --- DAUPHIN --- FRANKLIN --- LANCASTER
LEBANON --- PERRY --- YORK

MR. LAYNE: Mr. Chairman, I come here on the request of the Regional Chairmen, and I serve as an ex officio Chairman to mention a couple of other matters; however, this came very suddenly, this Eastern thing in the circular submitted by the Director, and since receipt of that, I have had several calls, not only from my own council members, but from other regions. The problem, of course, is one that was with us in inception of this group, and that is how to achieve maximum uniformity of approach, and that is of the entire State. The one thing that affects you as much as anything is the criticism from -- for example, from the Western part of the State, that you are funding and you are not funding something in the Eastern part of the State that has been rejected because of a feeling in the Western part of the State or vice versa. With respect to construction, we were told in the region as clearly as anything that we receive guidance from this Commission, that construction would not be approved, unless there was a very clear position with respect to the consolidation of communities or maybe, of counties that our money would be exhausted very quickly if we began to fund the building of buildings. And, consequently, throughout the region, particularly, ours, we have said very clearly that all potential applicants that

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aren't going to get any money, unless you develop a very clear consolidated picture and on a broad scale, and I question very seriously whether the communications effort here is that kind of a scale that we are talking about. I am not authorized to speak for the Regional Chairman, because as I said, it came too fast; however, I can say that there is much concern expressed throughout the State. And, if we are going to continue this close relationship of the Regional Councils and their Commissioners I would hope that possibly, you might consider tabling this so as to explore with the Regional Councils what kind of an impact this might have on the regions and on their approach to the problem of construction and on their relationship with the potential subgrant applicants, who have been clearly turned down in the past.

THE MAYOR: I'm sorry, I don't know the gentleman who spoke, and he does not know our police facility or he probably would not have stood up. Our police facility is such and we have pictures here that we would be glad to show you, which indicate that we are below ground level. We are subject to flooding. We have very inadequate quarters. We have very inadequate facilities in every respect. If there is any potential at all for regionalization of police in any manner,

shape or form in the Easton area, it has got to be accomplished with this step first. Otherwise, we would be wasting money, including even the installation of a communications system. It would be a waste of money. It would be a waste of the facility and then, knowing that you would have to move it.

MR. NAGEL: The gentleman who spoke was Al Lewis, the Chairman of Southcentral Region and is ex officio Chairman of all the regional councils. So, he was speaking in behalf of the Regional Chairmen throughout the State who have feelings on this particular application.

THE MAYOR OF EASTON: I would like to show you pictures of exactly what we are operating with, and it will explain the situation better than any words that I may have. They show what we are operating with and it is amazing, frankly, that we are operating at all.

MR. McCAUGHEY: Mayor, what is the possibility of engaging an overall consolidation of some of the surrounding townships or boroughs in view of the fact that Easton is the predominant city in that part of the State?

THE MAYOR OF EASTON: Complete consolidation, unless the State Legislature changes some laws, it is almost

impossible to implement. Implementation of a consolidation on a service basis is possible, but to some limited degree because of the very hard core, parochial feelings in some of the suburban areas. We have received much satisfaction as far as this particular project is concerned, particularly with the communications aspect of the project. We think that this is, of course, the most important aspect at this time. We have indicated in our application that we anticipate making available all of our facilities to the entire area. We anticipate the most use and the most rapid acceptance will be in the communication area and in the training area, which are, in our judgment, the two most important at this time.

DR. GODFREY: You are speaking in terms of joint services?

THE MAYOR OF EASTON: Yes, sir.

MR. RUSS: Mr. Chairman, may I ask how much -- one thought, Mayor, if we were to pull the communications part out of the application, how much would the remaining package be?

What I am thinking about is that the communication has been set up as a priority, and possibly picked up in the '72 or '73, and if the application was split into two packages,

that would make it a possibility as far as the communications aspect of it.

MR. WRIGHT: Harry, isn't the communications aspect the thing that makes it attractive to us, because it is certainly not a regional, it is an inter-community aspect of the communications?

MR. RUSS: Yes, at that part of the application, when we are talking about the amounts of money, that part of the application was programmed in.

MR. WRIGHT: Yes, but how could they sell it without that? Now, what would be the basis for saying that it is anything more than just a local jail?

MR. RUSS: No, again, what I was saying in relationship to Dr. Godfrey's suggestion, was that we would be picking some of it up in '73, that possibly the communications aspect might be able to be handled by the Council of '72 and '73 funding, for the construction aspect of it wouldn't.

MR. WRIGHT: Leave it in the application as a whole?

MR. RUSS: Right, but that portion of it would have to be delayed because they couldn't put the communications system in right now. In other words, there wouldn't be

sufficient funds to handle it.

MR. JACKS: I think that we are involved in an extremely complicated application, first of all, it is complicated because it is so large and second of all, it is complicated because the region from which you come has looked at it with disapproval, and thirdly, it is complicated because the Chairmen of the various regions appears to have some doubt about granting the approval.

On the other hand, you are asking for money to be spent out of what we control, and not the regional control. This money has lapsed throughout the State, because it is '71 money and it has to be spent. We have control over the spending, and we do have the authority within our own staff. And we have the authority and the right to approve it or disapprove it. We are not using region monies at this moment. So, we have these two sides of a complicated problem. I'm not sure whether or not the urgency is such that we have to decide today, and I would like to get your view on it.

THE MAYOR OF EASTON: Sir, if it is not granted today, then it should not be granted for at least another year. The reason I say that is that it has been very difficult for us to even put together an application. It is almost

unbelievable, the mechanics involved as far as the timing are concerned on a project of this magnitude. We have had to take into consideration the timing aspect. We have had to require bidders to hold their bids for a period of five months so that we could go through the various steps. We actually, received bids in May, May the 10th, and knowing that we were going to have to go to the Northeast Region and be disapproved to get to this point, we had to require this. Our engineers and architects have indicated to us that we can anticipate that there will be a considerable increase in costs of construction with the timing of the weather and everything, we would have to resubmit this next year.

If it would be possible, we would certainly be glad to submit the same application for additional funding to the Northeast Regional Council for '73 funding in addition to what we could possibly receive from '71, left-over money.

MR. ROSENN: Mr. Chairman, I expressed the position that is expressed by Al Lewis and it certainly has been our attitude here generally that we have been reluctant to grant, to approve the grants for bricks and mortar, however and also coming from the Northeast, I am reluctant to oppose the position officially taken by that group. Nonetheless,

I sincerely feel that this is an exception which should be taken into consideration, the very fact that the community has taxed the people to the hilt, and it is obvious that they have a very obsolete facility, and I think special consideration should be given here today in approving this grant, and I would so move it.

MR. McCAUGHEY: I second it.

MR. NAGEL: It has been moved and seconded, all in favor, signify by saying aye.

(Response.)

MR. WRIGHT: Mr. Chairman, record me as not voting on this.

MR. NAGEL: Mr. Wright will be recorded as not voting.

MR. WRIGHT: How big is your police department, may I ask?

THE MAYOR OF EASTON: Fifty-five police officers, sir, and nine civilians.

MR. McCAUGHEY: Five of those civilians are in the communications room?

THE MAYOR OF EASTON: Yes, sir, we have hired

five civilian dispatchers within the last year, and we have two civilian clerks within the past two years. We have 2.2 police officers per thousand, which is a pretty healthy percentage.

MR. WRIGHT: Do you have any colored people in Easton?

THE MAYOR OF EASTON: Yes, sir.

MR. WRIGHT: Do you have any on your police department?

THE MAYOR OF EASTON: Yes, sir.

MR. WRIGHT: You better put some on your pictures when you send them down here.

(Laughter.)

THE MAYOR OF EASTON: To answer your question, we have approximately two hundred eighty employees, and I would say probably around ten per cent are black, sir.

MR. WRIGHT: How about on the police department?

THE MAYOR OF EASTON: Yes, sir. The police department, the fire department, and the Bureau of Water, just about every department.

MR. WRIGHT: What is the ratio in the City?

THE MAYOR OF EASTON: In the City, it is ten per cent and in the Easton area, it is two per cent.

Excuse me, I am corrected by the Planner, she says 7.8 per cent.

MR. BERARD: Mr. Chairman -- on the application, is it the three hundred thousand?

MR. NAGEL: Yes, the three hundred thousand.

Thank you, very much, Senator Reibman and Mayor.

MR. WRIGHT: You can record me as voting for it.

MR. NAGEL: Okay, we have some further discussion between the Chairman and the Council and ourselves. We might sit down and talk about it very soon. There are some policy matters involved.

MR. McCAUGHEY: There has been some changes, for example, the funding of the nine hundred policemen from Philadelphia.

MR. NAGEL: I don't know if Philadelphia got the nine hundred yet.

(Addendum - Hon. K. Leroy Irvis, who was absent, is not in favor of approval of this grant.)

MR. LEWIS: I don't think we have ever been accused in the past or will be in the future of indiscriminate

consistency, so I am sure you won't have any problems with it. I have to get back, but first I just had a couple of things to mention. As you recall, I am sure, I hope there is this meeting scheduled with the Commission of Regional Chairmen in Philadelphia, and I think it is November 2nd or 3rd. On behalf of the Regional Chairmen, I really request that as many of the Commissioners as possible be there. There are a number of things that we want them to discuss, and I guess we just added to the agenda right now. One is, there is an unsettling feeling that the red tape is burgeoning here, and we would like to discuss the administrative handling of grants. Also, I don't know how to ask any more persuasively than all of the Chairmen have over a period of time, that somebody get the Governor's ear and please get the new members appointed to our Councils. I don't know how many short we are now. I know with our Council, we have been asking for six now, since December. I talked to Larry Grean, who was here from the Northwest Region, and he told me that he has been virtually indicted for all sorts of things and not having proper representation in certain minority groups on his Council, and he has recommended them to the Governor, and they just can't get them appointed. I talked to Shane on several occasions,

and as recently as Friday about this. I don't know how exactly the administrative hang-up is in getting these appointments to the Governor's office. We simply can't do the job that you ask of us, such as now task forces as preparing the conference plan. We don't have a full complement of Council members. I certainly would appreciate, and Dr. Godfrey and I have talked about this a number of times and have wrung our hands over it, if somebody could talk to somebody in the Governor's office and please expedite this. We would really appreciate it.

MR. NAGEL: Wouldn't it be appropriate to say that we would like the Regional Councils to be brought up to strength? Do I hear such a motion?

MR. McCaughey: I make the motion.

MR. WEIR: I second that.

MR. NAGEL: All in favor?

(Response.)

MR. NAGEL: We are going to do it.

MR. LEWIS: The only thing specifically related to our Region, do I assume that the Just Generation program has been approved by the Commission and we have given the

grass light to Channel 23, and the public broadcasting system to hear it nationwide, starting in two weeks?

DR. GODFREY: I don't think we need an approval. The Advisory Committee decided it was appropriate.

MR. NAGEL: Does that answer the question?

MR. LEWIS: Yes, sir.

DR. GODFREY: I would like to inform the Commission that our group did see this program which had an Advisory Council attached to it, in the Southcentral Region. I think by and large, it was worthwhile. And I have approved, by the way, the tag-line, that said it was "funded by the Governor's Justice Commission, and its Southcentral Council."

MR. LEWIS: We appreciate it.

MR. NAGEL: Will it be shown on public television other than in Hershey.

MR. LEWIS: Nationwide. We will then see as many of the Commissioners as possible at Philadelphia? Mayor Rizzo will give the kick-off address or perhaps just kick us off.

(Laughter.)

MR. WRIGHT: I'll convey that message.

January 19, 1973

The Honorable Israel Packel
Attorney General
Justice Department
Room #238
Capital Building
Harrisburg, Pennsylvania 17120

Dear General Packel:

Thank you very much for your telephone call last week. I appreciate your assurance of cooperation with the Regional Chairmen, and was pleased to hear that you and the Governor will be arranging a meeting with us at an early, mutually convenient, moment. At this time, we would hope to discuss, and possibly resolve, the very serious problem of adversity between the State Police, Justice Commission and Justice Department, over the issue of consolidation of police services. As you undoubtedly know, consolidation and coordination have been cardinal principles underlying our efforts to improve and modernize local police departments.

In addition, I would hope that one major item could be resolved immediately, for Mr. Reece indicated that this would be taken care of within ten days from December 29. Our Councils throughout the Commonwealth have been depleted by resignations and attrition over the past year. We have recommended replacements which I am sure have cleared every conceivable screening process. It is extremely embarrassing to these people who know that they have been proposed by Regional Councils

The Honorable Israel Packel
Attorney General

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on a completely non-partisan basis, have been approved by the Justice Commission staff, but simply have not, for apparently bureaucratic or unhappily, political reasons, received their appointment. I have been advised that lists have been prepared and examined by the Governor, but on at least three occasions, were lost. Mr. Reece indicated that the problem had been resolved, the lists approved and the appointments were imminent. On behalf of all the Regional Councils, I would particularly appreciate your looking into this problem.

Please accept my thanks for your interest, and you may be assured of our assistance wherever feasible.

Sincerely,

Alvin B. Lewis, Jr.

ABL, Jr. :kh

cc: All Regional Chairmen
E. Drexel Godfrey, Jr., Executive Director



LA-8-3

GOVERNOR'S JUSTICE COMMISSION

COMMONWEALTH OF PENNSYLVANIA

NORTHEAST REGION

44 PIERCE STREET, KINGSTON, PENNA. 18704

(717) 253-1405

Milton J. Shapp
Governor

NORTHEAST REGIONAL COUNCIL

April 24, 1973

W. Richard Eshelman
Judge
Council Chairman

Israel Packel
~~Secretary~~
Attorney General
Chairman

Harry E. Russ Jr.
Regional Director

E. Drexel Godfrey, Jr.
~~Executive Director~~
Executive Director

Frederick D. Giles
Deputy Director

Honorable Milton J. Shapp
Governor of Pennsylvania
Room 225
Main Capitol
Harrisburg, Pennsylvania 17102

Dear Governor Shapp:

I wish to submit my resignation as Chairman and member of the Northeast Regional Council of the Governor's Justice Commission effective June 1, 1973. I find this to be necessary because of the many additional responsibilities I have assumed upon becoming President Judge of the 23d Judicial District (Berks County) as of January 1 of this year, and I am unable to devote the necessary time to properly perform the duties of Chairman of the Northeast Regional Council.

I have served as Chairman of the council since its inception in June 1969. I have enjoyed this association and I particularly wish to compliment the other members of the Northeast Regional Council for their faithful service and participation over the years. Also, the Regional Director, Harry E. Russ, Jr., and his staff have, in my opinion, performed exceedingly well notwithstanding numerous problems encountered in the Northeast Region, including the administrative problems inherent in any new and expanding organization, as well as the many emergencies created by the 1972 flood. Mr. Russ and his staff deserve much of the credit for the accomplishments realized under the Law Enforcement Assistance Administration program in the Northeast Region.

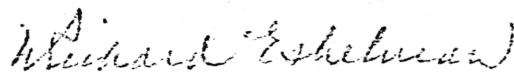
I am very concerned about the depletion of membership of our council, which condition has existed for well over a year, notwithstanding repeated

Counties Represented By Northeast Regional Council
Berks Bradford Carbon Lackawanna Lehigh Luzerne Monroe Northampton
Pike Schuylkill Sullivan Susquehanna Tioga Wayne Wyoming

April 24, 1973

requests to the Attorney General and more recently to you for appointment of new members. I refer to my letters beginning with the one dated July 9, 1971, as well as subsequent letters of July 24, 1972, October 18, 1972, November 27, 1972, and February 23, 1973. The failure to make these appointments so as to have a full complement of members on the council has had a demoralizing effect on both the council and the staff, and I trust that this will be corrected by you promptly. The Law Enforcement Assistance Administration program administered through the Governor's Justice Commission and the various regional councils can be an effective one only by the enthusiastic participation of regional council and staff members and with citizen support.

Very truly yours,



W. Richard Eshelman

WRE:bm

cc: Honorable Israel Packel, Attorney General
E. Drexel Godfrey, Jr., Executive Director,
Governor's Justice Commission
Honorable Richard B. Russell, Secretary-Treasurer,
Northeast Regional Council
Harry E. Russ, Jr., Director,
Northeast Regional Council
Norval D. Reece, Special Assistant for
Intergovernmental Relations

copy sent
to all

LA-8-4



GOVERNOR'S JUSTICE COMMISSION

COMMONWEALTH OF PENNSYLVANIA

SOUTHCENTRAL REGION

NO. 1 RIVERSIDE OFFICE CENTER, SUITE "E"

2101 NORTH FRONT STREET

HARRISBURG, PENNSYLVANIA 17110

Milton J. Shapp
Governor

June 13, 1973

SOUTHCENTRAL REGIONAL COUNCIL
Alvin B. Lewis, Jr., Attorney
Council Chairman

Israel Packel
~~Attorney General~~
Attorney General
Chairman

Regional Director
717-787-1722

E. Draxel Godfrey
Executive Director

TO: ALL REGIONAL CHAIRMEN

FROM: ALVIN B. LEWIS, JR.

DEAR FRIENDS:

Finally, after seventeen months of persistent nagging of the Governor, Norval Reece, Shane Creamer, Israel Packel, and Drexel Godfrey, eleven new members were appointed to the Southcentral Regional Council. I must confess to some mixed emotions about this: although I was happy to have our vacancies filled, I see that no particular effort has been made with regard to most of the other Regional Councils. I have the impression that these appointments were done to mollify me and have me relent in my continual pressure on the Governor's Office to get this done. I do not intend to do this, and consequently, would you kindly advise me of the status of the appointments in each Regional Council, how many vacancies exist, the names of proposed appointees, and the time lag. I will communicate this to Norval Reece immediately after receiving it.

Thank you, and with very best regards,

ABL, Jr. :gm

Counties Represented By Southcentral Regional Council

ADAMS --- CUMBERLAND --- DAUPHIN --- FRANKLIN --- LAN-
CASTER --- LEBANON --- PERRY --- YORK

June 2, 1972

LA-9-1

SUBJECT: Pa. State Police Interference With Consolidation Movement

TO: Alvin B. Lewis, Jr., Chairman
Southcentral Region

FROM: Alfred J. Hockley, Field Representative
Southcentral Region

The effort put forth by the Governor's Justice Commission in Pennsylvania to consolidate police departments must be taking root. An indication of this is, the Pennsylvania State Police pushed the panic button. They are openly engaged in a concerted effort, statewide, to hamper the Governor's Justice Commission in their efforts to encourage local governments to consolidate. The Pennsylvania State Police first appeared on the scene in 1970 and since that time, have intensified their efforts to discourage consolidation.

October 1970 - Northwest Region was invited to attend a meeting of the Venango County Crime Clinic so they could explain to the members the Omnibus Crime Control bill, and what it could do for local police, courts, etc. One of the members, Sgt. Ruhlman, a member of the Pennsylvania State Police stationed in Franklin County interrupted the meeting several times and at times was completely out of order. In the same audience was a legislator of Venango County, he praised the efforts of the Governor's Justice Commission and was sorry to hear the outbursts of Sgt. Ruhlman.

April 1971 - Commissioner Urella in a letter to Francis J. Schafer, Executive Director of the Pennsylvania Chiefs of Police, wrote that the Pennsylvania State Police could adequately service all of Pa. with the existing and proposed Pa. State Police laboratories. This letter was in response to an application presented by HACC to establish a crime laboratory at the college. Urella also wrote he would appreciate any effort on Mr. Schafer's part to object to the proposed application.

December 1971 - Mayor Rice attended a meeting in Dover Township, North York County. The purpose of the meeting to try and consolidate several police departments in that area. Mayor Rice discouraged consolidation movements and with what could be determined a mild threat, told the audience they must consider if they do consolidate, the State Police service to their area would be reduced, also it would lead to a reduction in Pa. State Police personnel at the York barracks. Harrison Johnson, Director of the York County Communications Network, related that the State Police have one patrol car on duty from 2:00 a.m. to 8:00 a.m. There is another one that stands by if needed. This is for the entire York County. Harrison gave them a monitor so they could monitor York County, they returned it within three (3) months and said they did not wish to be bothered with it.

January 10, 1972 - Letter to Mr. Gerald C. Godwin, Executive Director, Pa. Local Government Foundation, Inc., from Colonel Rocco P. Urella, Commissioner State Police. Tends to imply the Pa. State Police discourage regional police consolidation efforts.

February 1972 - Captain William Banzhof of the Pennsylvania State Police attended a meeting between Loyalsock Township and Williamsport. He encouraged Loyalsock not to enter into purchase of Services Agreement with Williamsport. He said Loyalsock was given special consideration by the Pa. State Police, the Loyalsock Township officers said in a press release to the Williamsport Sun that Captain Banzhof was slipping half-truths around. John Samory, Public Safety Director of Williamsport, documented this fact in a letter to Dr. Godfrey dated March 17, 1972. Another time when Samory was a Field Representative with the Central Region, the State Police attempted to thwart the efforts of an consolidation movement in the Jersey Shore area.

There are more incidents in Central Region. Dick Snyder forgot to send them to us, but he will bring them on Monday. It is my understanding that Dick Snyder had quite an argument with the Pa. State Police at one of the Central Region's meeting.

April 1972 - Capt. Everly and Lt. Pijar of the Pennsylvania State Police spoke openly at a meeting of the Lebanon County Commissioners against police consolidation. Article appeared in the Lebanon Dailey News. Promises made that could never be fulfilled.

see
copy of
Pijar
statement
LA-9-2

May 1972 - At a law enforcement seminar in Washington D. C., Captain Everly of the Pa. State Police in conversation with Herb Yost stated the Pa. State Police are opposed to police consolidation. Everly said he is encouraging Colonel Urella to come out publicly and be even more vociferous concerning consolidation. Everly wanted to bring a person down from Suffolk County, New York, to tell the people how a State Police force can be destroyed. He said the New York State Police are not allowed to go into Suffolk County as they are not wanted there, he also said that he saw the State Police being built to where they finally are, and does not want to stand by and see them be destroyed by consolidation.

May 1972 - Mayor Rice and Captain Grooms of the Pennsylvania State Police attended a meeting in Dillsburg. The meeting was called to initiate a consolidation movement. Again, the Pa. State Police used almost the same format, they told the group it would be very costly and that the Pa. State Police could render them excellent services. This time they did not use the threat of not furnishing them with police services if they decide to consolidate. Captain Grooms then read a list of calls they answered in the Dillsburg area and the reasons for the calls.

The Northwest Region did not have specific dates, but over a period of time Pa. State Police personned did appear at meetings held in Susquehanna County, Sullivan County, Pike County and Monroe County. They spoke against regionalization and special units which would be funded by the Governor's Justice Commission, they stated they could handle everything in those counties including police training. The area commander (they did not remember his name) prior to his promotion and assignment to Harrisburg was very vocal against consolidation efforts.

There have been a few incidents in the Southwest area. The Regional Director, Ron Torbic, who was recently appointed to that Region was not familiar with the incidents, but he will try to get some facts for you by Monday. All of the Regional Directors were contacted over a month ago requesting their input to our office, it was like pulling teeth to get what we have.



GOVERNOR'S JUSTICE COMMISSION
COMMONWEALTH OF PENNSYLVANIA
SOUTHCENTRAL REGION

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HARRISBURG, PENNSYLVANIA 17110

Milton J. Shapp
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Executive Director

M I N U T E S

SOUTHCENTRAL REGIONAL COUNCIL
Alvin B. Lewis, Jr. Attorney
Council Chairman

Charles Morn
Regional Director
717-787-1722

The following is a brief summary of the events which transpired at a meeting of the Regional Chairmen, central staff, Governor Shapp and Attorney General Packel. Present were:

- Honorable Milton J. Shapp, Governor
- Honorable Israel Packel, Attorney General
- Honorable Norval Reece, Aid to the Governor
- Dr. Charles L. Newman, Acting Central Regional Chairman
- Richard B. Russell, Acting Northeast Regional Chairman
- Lawrence K. Grean, Northwest Regional Chairman
- Honorable Paul Chalfin, Philadelphia Regional Chairman
- Alvin B. Lewis, Jr., Southcentral Regional Chairman
- Honorable Isaac Garb, Southeast Regional Chairman
- Martin J. O'Brien, Southwest Regional Chairman
- Dr. E. Drexel Godfrey, Jr., Executive Director, Governor's Justice Commission
- Thomas C. Berard, Director of Administration, Governor's Justice Commission
- Karl W. Boyes, Director of Operations, Governor's Justice Commission

The meeting was held at the Hershey Motor Lodge, beginning at 3:00 p.m., on the afternoon of September 13, 1973, and concluding at approximately 10:30 p.m., on the same evening. The items discussed in summary form and actions taken are as follows:

I. 1973 Amendments to the Omnibus Crime Control and Safe Streets Act.

A. Part C: 90-10 basis may be retroactive to non-obligated funds. It was decided, however, that the formula should not be applicable to non-obligated funds, and we should resist this at an appropriate time in the future.

1. State must award 5% match.
2. The Regional Councils are permitted to vary the formulae for continuation funding except that the state match will continue to be 5% of the total share.
3. The soft match is eliminated under the new amendments.

B. Council Composition

1. The majority of Councils must be comprised of "local elected officials", and it remains to be determined when we meet with the Governor exactly what the position of the Commonwealth will be as to this definition.
2. The LEAA proposed regulations are reported to exclude all but executive and legislative local officials and the position of the Regional Chairmen is to expand this description as far as possible.
3. The proposed Executive Order for the Governor issued by Attorney General Packel dated September 11, 1973, was discussed, and precisely Section 6(1) was considered as to the composition of the Councils. The revisions of Section 6 as recommended to the Governor will be discussed later under the provision dealing with what was ultimately decided by Chairmen, Attorney General and Governor.

C. 90 Day Rule

Dr. Godfrey reported that all applications must be acted upon, under the new amendments, by the Commission within 90 days from the date when they are received and finally stamped, or the funding will be approved automatically. Dr. Godfrey indicates that if something is wrong with the application when it arrives at headquarters, it will immediately be rejected, returned to the Regional Office, and a letter will be mailed to the applicant instructing that the application was rejected because of errors in the Regional Office.

D. Direct Planning Units: 250,000 Population

An extended discussion was held over Dr. Godfrey's suggested approach dated September 12, 1973, to the local unit planning concept. The Regional Chairmen were unanimous in their disagreement with Dr. Godfrey's approach to encourage local planning applications, and it was decided that we would urge upon the Governor and the Attorney General that the existing structure of the Governor's Justice Commission be retained as solidly as possible. Thus, it was urged that we should scrutinize with extreme care the applications for local plans by governments or units of government with a population in excess of 250,000, and discourage as much as possible this further fragmentation of the planning process. General Packel indicated his support of the position taken by the Regional Chairmen.

- Later, following dinner, Attorney General Packel spoke of the Regional Council structure, and in essence, supported its continued existence. He pointed out that some of the complaints or suggestions he has received are as follows:

1. Regional Council composition is either unbalanced or sometimes political.
2. Handling of the grants either in the Regional or State Office is frequently wasteful, delayed, inefficient or non-innovative; there is little follow-up and it is difficult to determine what properly should be a unit of local government.
3. Appeals are never ending.
4. Appointments and removals of Council Members are held up interminably.
5. Little regional input into discretionary funding.
6. Very little training of regional staff.
7. Unclear lines of responsibility between Regional and State Offices.
8. Constant uncertainties as to available funds.
9. Much too much finagling within the State bureaucracy.
10. Evaluation problems.
11. Serious delay in the application process.
12. Many criticisms of the Attorney General himself.

The Governor spoke briefly over his concern as to what the Governor's Justice Commission is really accomplishing. How do we measure the impact? This led into a discussion of a number of aspects of the program. It was the feeling of many of the Chairmen that one of the major problems interfering with consolidation and encouraging fragmentation is the negative approach of the Pennsylvania State Police. The Governor indicated that he would talk to Colonel Barger about this problem and we could discuss the matter further at the next meeting.

The Executive Order was discussed and particularly Section 6(1) was revised as follows:

- a. Satisfactory
- b. Deleted
- c. After the word "agencies", it should read as follows:
"citizens, and locally elected officials in conformity with federal law".
- d. Deleted
- e. The number of members should not be less than 24.
- f. Members shall be appointed for two year terms, unless terminated earlier by the Governor: Elected or appointed officials' terms shall expire upon their leaving office.
- g. Quorums shall be determined by the By-Laws of each

Regional Council.

- h. The word "unexcused" shall be deleted and after the word "absences", the following clause shall be added:
"without good cause".

Composition of Councils

A lengthy discussion was held with the Governor and the Attorney General and it was decided that the following approach should be taken by Regional Chairmen, Attorney General, and the Governor:

1. It was deemed important that deadwood among Council Members be deleted, and a tactful, diplomatic method of attempting to acquire resignations should be undertaken by the Regional Councils. If the diplomatic approach does not work, then, by Council action, the Regional Chairman shall request the Governor directly to remove a particular member who has been inattentive and inactive.
2. Whenever there is a resignation tendered to the Governor, it should be acknowledged. The approach could be taken by the Regional Chairman to an individual member that "unless we hear from you to the contrary within (a certain number of days), we will assume that you wish to be replaced." If word is not received from the member, the message should be passed on to the Governor for acceptance of the resignation.

3. The Governor asked that the Regional Councils review their entire Council structure to suggest the elimination of inactive members and determine equally, whose term should expire with the end of 1974 and whose term should expire with the end of 1975.
4. The Attorney General has urged, and the Governor has adopted, the definition under the new Act of "local elected officials", to be as broad as possible and include anyone who is elected to a local office and serves a local constituency, which shall include local executive, legislative, judicial, school directors, row officers, county commissioners, state assemblymen, etc.
5. Councils are asked to bring their Councils into line with the new amendments by deleting inactive members and recommending new members on lists to be submitted to the Governor.
6. A self-imposed deadline by each group is 30 days: i.e., Councils will respond to the Governor within 30 days from the date of this meeting or no later than October 13, 1973, and the Governor will make the appointments to fill the new Councils no later than November 13, 1973. Norval Reece was charged with the responsibility by the Governor of working with the Councils in this respect, and Mr. Reece promised his complete cooperation with the deadline.

Additional areas of extended discussion occurred over the following:

1. Fundamental philosophical disagreements existing over refunding of applications. No definite decision was adopted, except that Attorney General Packel felt quite strongly that refunding should be reduced over the years until ultimately terminated. The funds distributed by the Governor's Justice Commission were generally deemed to be in the nature of seed money so as to stimulate future action by local municipalities.
2. The Governor directed Dr. Godfrey and Mr. Berard to hire one additional man for each Region to be designated for each Regional Council Office to assist in and expedite the application process, particularly in the fiscal area.
3. Attorney General Packel and Governor Shapp rejected Dr. Godfrey's suggested approach to planning applications by individual local units over 250,000 in population, and urged the Commission to retain intact as carefully as possible the structure which now exists and scrutinize with great severity any suggested fragmentation by individual local planning units.
4. It was agreed that the quarterly meetings of Regional Chairmen and the Attorney General would be re-established, and John Nesbit of the Central Staff was designated by

Dr. Godfrey as the liaison with the Chairmen to arrange logistics.

5. The next quarterly meeting of the Regional Chairmen will coincide with the proposed statewide conference.
6. Governor Shapp and General Packel directed Dr. Godfrey to plan a statewide conference of all regional planning council and commission members to be held in Philadelphia in January. The format was to be somewhat similar to that held in Pittsburgh in October of 1971, and John Nesbit was directed to be the liaison representative to develop the program. Dr. Godfrey indicated a committee would be appointed to expedite the process.

The meeting adjourned at approximately 10:30 p.m.

Respectfully submitted,



Alvin B. Lewis, Jr., Chairman
Southcentral Regional Council



L A-10

GOVERNOR'S JUSTICE COMMISSION

COMMONWEALTH OF PENNSYLVANIA

SOUTHCENTRAL REGION

NO. 1 RIVERSIDE OFFICE CENTER, SUITE "E"
2101 NORTH FRONT STREET
HARRISBURG, PENNSYLVANIA 17110

Milton J. Shapp
Governor

January 8, 1973

SOUTHCENTRAL REGIONAL COUNCIL

Alvin B. Lewis, Jr., Attorney
Council Chairman

J. Shano Creamer
Attorney General
Chairman

Regional Director
717-787-1722

E. Drexel Godfrey
Executive Director

The Honorable Richard A. Snyder
Senate of Pennsylvania
Member, Governor's Justice Commission
Capital
Harrisburg, Pennsylvania

Dear Senator Snyder:

As you know, because of certain frustrations of the past year coupled with the explosive events of last week, I have given deep consideration to my future as Chairman of the Southcentral Region and as spokesman for the Regional Chairmen. After much soul-searching, I have decided, with the acquiescence of the governor, of course, to continue to serve in these capacities. I do so after considering the views of friends in positions of leadership, such as yourself, who have discussed the future of the Commission with me. Moreover, my decision was based, not in small part, upon certain assurances I received from Mr. Norval Reece, who telephoned me, on behalf of Governor Shapp, on December 29, 1972, and upon Dr. Godfrey's relating a statement of Attorney General Packel that no partisan politics would be permitted in the future to pervade the work of the Commission.

At this point, it may again be timely to reiterate on behalf of the Chairmen and members of the Regional Councils some of the pressing problems over which we have expressed concern and distress in the past.

1. The burgeoning bureaucratic constrictions imposed by some members of the executive staff are stifling ingenuity and causing waste, duplication and delay. Dr. Godfrey has assured me that this is a prime topic for the next meeting of the Chairmen.

2. Appointments to fill vacancies on our Regional Councils, many of which are intended to provide minority representation, have been

Counties Represented By Southcentral Regional Council

ADAMS --- CUMBERLAND --- DAUPHIN --- FRANKLIN --- LAN-
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The Honorable Richard A. Snyder
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January 8, 1973

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pending for many months (some as long ago as December of 1971). Mr. Reece advised me that Governor Shapp will effect these appointments no later than ten days from December 29.

3. The opposition of representatives of the Pennsylvania State Police, on all levels throughout the commonwealth, to our efforts to achieve efficiency of law enforcement through consolidation of local police services has caused embarrassment and frustration. Since July of last year, we Chairmen have requested an audience with Governor Shapp to discuss this adversity between the State Police and the Commission. Again, Mr. Reece assured me that the governor would set a time for this meeting within ten days of his December 29 call to me.

4. Certain additional needs are vitally important to the future effectiveness of the work of the Commission:

(a) develop a coordinated legislative strategy in the field of criminal justice;

(b) promulgate positions in order to achieve uniformity in broad areas of interest throughout the eight regions;

(c) re-establish the principle that "safe streets" is a program to assist local communities rather than subsidize state agencies.

It is our hope, as I expressed in a recent letter to Dr. Godfrey, that we may have a preliminary meeting between some delegates of the Chairmen and Commission to outline steps to alleviate the bureaucratic bog. At the same time this group might isolate agenda items for the combined meeting of Commissioners, Chairmen and Directors to be held in February. Finally, we look forward anxiously to the governor's resolution of the second and third points of this letter within the next several days.

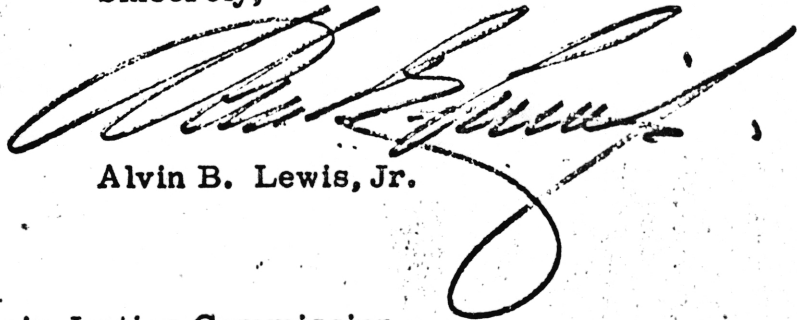
Again, I thank you personally for your counsel, and express my

The Honorable Richard A. Snyder
Senate of Pennsylvania
Member, Governor's Justice Commission
January 8, 1973

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best wishes to your colleagues as you begin your important work
this year.

Sincerely,

A handwritten signature in black ink, appearing to read "Alvin B. Lewis, Jr.", with a large, stylized flourish at the end.

Alvin B. Lewis, Jr.

ABL, Jr. :gm

cc: Members, Governor's Justice Commission
Regional Chairmen
Southcentral Regional Council
E. Drexel Godfrey

JUDGE COHILL: Thank you very much, General.

GENERAL CREAMER: The chair recognizes Alvin Lewis, the Regional Chairman in the Harrisburg Area.

MR. LEWIS: Thank you, General. I'll attempt to be brief particularly in view of the fact that I hear the problems which I wish to raise today may be attended through the formation of a committee. So I'll just highlight the areas. I'm sure you can hear me out.

GENERAL CREAMER: Yes, I think so.

MR. LEWIS: I come here directed specifically by the other Regional Chairmen of the State. I call myself ex-officio spokesman for the Regional Chairmen and the ex-officio comes simply from the fact that I live in this region and can get here more often. We are ^{not} that democratic as to have elections whereby I am elected. I think I am here by proximity.

However, the Regional Chairmen have come to the point of such exceeding concern over the problems I wish to bring to your attention that each one of them have asked me to speak for them. All of them had hoped to come today. Unfortunately through various problems they can't be here. Two additional regional chairmen are, Mr. O'Brien from the southwest and Mr. Green from the northwest. Unfortunately, Judge

Garb and Judge Eshelman are beginning murder cases this morning. However, they have expressed their personal concern on behalf of their council. Judge Chalfin has an executive committee in his own regional council in Philadelphia and also begins a trial this morning and he can't be here. Mr. Thornberg from Pittsburgh is in the Orient and he can't be here but all share in the concern that I express.

We have been troubled by the hope at least that we may preserve the structure that has been established and the possibility that it will not be. The structure that I refer to is that the brain-child of General Sennett and General Creamer which in our judgment puts the strength of the system in the grassroots being the regional councils. It was just last week and those of you in Harrisburg I am sure will remember this, we had a terrible snow storm to the point where our members of our council had to travel quite a distance to a regional council meeting. But nevertheless they attended and we had a significant meeting. It took me two hours and forty minutes ^{to get there} so you can imagine the dedication of so many others who attended this meeting and this ^{is} true throughout the State. As you know, we have district attorneys, judges, mayors, police chiefs, businessmen, labor leaders, some three hundred strong throughout the State who are serving on the Regional Councils

and I think their dedication is obvious. And what I think is budding now is the potential for, as I said, the strength of the system in the grassroots, we are about to have a grass-roots revolt if something isn't done.

I'll mention some of the highlights, some of the problems we are encountering. ⁽¹⁾ The bureaucracy has seriously become stifling. The paper that floods through our regional offices, the questionnaires that we must and our staff must prepare, and the consequent time lags caused our potential applicants who now in some instances wait nine months from the time ^{idea} an/is stimulated until the time funded is intolerable. There use to be a standing joke at our Regional Chairman's meeting that we ought to take away Tom Berard's key to the Xerox machine, but unfortunately it is no joke any more. We are in dire need of cutting through the red tape problems now. This coupled with the fact that ⁽²⁾ we do not have enough guidelines established by this commission for us to act in given areas and the consequent fact that in many instances we will have a program approved at the local level and then have it reversed or vice versa at this stage, has two very serious effects. One, I'm afraid it is suffocating the initiative of our staff and of our council. They spend -- our field representatives are no longer field representatives.

They spend all their time in the office. And I am afraid it is damaging our credibility with our local applicants. We have tremendous confidence in Dr. Godfrey and we look to him and the committee that you appoint to simplify if not correct the stifling bureaucracy that is facing us. Second, as we said almost from the inception of the commission we believe that in some areas the only thing that can really accomplish and cure the problem is in the area of legislation. We have asked for years now to have a concerted approach toward legislative strategy and to utilize strength and leadership of this commission and the members of the regional councils to effect needed legislative change and unfortunately we haven't had it yet.

③ We have asked for an organ to exchange information among the regional councils so that the regional council in the northeast might know of a good program that has been adopted in southwest. And after the recent problems or as a result of recent problems in the public relations field I know that you are thinking about the same situation and I trust that this will be accomplished in the near future. I refer to the recent public relations director who apparently could not put together the program that we were talking about. We have also asked for the benefit of our potential subgrant applicants to

have some type of a brief format for their benefit to pre-
pare application to understand the workings of this commission
and our councils and also to have it coupled with a post-appli-
cation format to show them how to administer their program.
This we have not gotten yet and it is of vital importance.

As I said it seems to us the strength of the sys-
tem is really the brain child of General Sennett and General
Creamer and it has become the adopted child it seems to me of
the Governor who has really attached his title to it since the
change from the Crime Commission to the Governor's. We kind
of feel we have either been abandoned or orphaned at this
point. And I will mention two areas where this must be at-
tended to in our judgment.

The appointment to regional councils has been
pending in some instances, I know ours, in particular, since
last December. We are being weakened by attrition. I know
this commission took action several months ago in the summer
to press for the appointment of these members and as yet they
have not been.

Secondly the very serious dichotomy between the
Pennsylvania State Police and the workings of our councils.
We have requested numerous meetings on behalf of the regional
chairmen with the Governor to no avail. I understand that some

have been held with you, General Creamer, attending and we are hopeful again of something being done in this area because it is very serious and frankly embarrassing in the regions when we find ourselves in direct opposition to the highly respected members of the Pennsylvania State Police. So what we are urging now on behalf of the regional chairmen is that either we hold the meeting that we had hoped to have in November as quickly as possible, preferably in January, between the members of the commission and the regional chairmen so that we can highlight in more detail these problems and our concern or quite frankly we face up to the reality of the situation and maybe abolish the regional councils like the advisory commission was abolished. Maybe the strength that we see is not really the strength. We feel it is and we are willing to continue to serve in this respect, but maybe revenue sharing is the answer and we don't need all the volunteers that you have working for you.

Finally, one other thing, one thing that I think is the highlight of the work of this commission throughout the year is that politics, partisan politics, has been held to a minimum. Now I have seen this within our council, I have seen it here, I have seen it within the State and if nothing else the commission and its chairmen, former chairmen, should be commended in this area. And in this respect, as we did in the

July meeting, we again reiterate our support for the Governor, his commission, and particularly our colleague, Judge Chalfin from Philadelphia, in holding out against any political influence or control and this crosses party lines as you well know.

So what we are really saying and asking for you is to hopefully have this meeting as quickly as possible to reiterate and reaffirm the strength that we see in the many members of the regional councils who wish to serve with you and continue to serve with you and continue to avoid the political problems that may arise if it is allowed to exist is potentially this built up. Mr. O'Brien and Mr. Crean might have something additional to say but I thank you very much for the opportunity to be here and trust that we will be able to meet in the very near future.

GENERAL CREAMER: I want to thank you for bringing these matters to our attention and I think speaking for the commission we are grateful to the Regional Planning Council chairmen and members. I think we all recognize we are pioneers in a possible task or assignment that is really a mission impossible in trying to pull together all the disparate fragmented parts of the criminal justice system in trying to keep out of politics because Pennsylvania is generally in Byzantine

political encounters at every level and at every problem. We have somehow I think been able to come through several years without getting caught into that trap and I think we can go forward again. But General Sennett is the architect, I was sort of the endorser of his development of the commission after the national act was adopted. We have always had a problem between total autonomy of the region and some kind of liaison with the central authority here in Harrisburg. I think speaking for all the commission members the points that you raised are really vital points and points that are very well taken. We certainly got to keep this program moving and not have any-- not even one line of extra red tape that will slow it up.

The legislative program, I think my immediate reaction to the statement which you made, we have turned, reversed a number of grants, I'm surprised to hear that because I didn't think that we did, not really on balance and on record. We have of course, we in effect have to do our conscientious job too. I think on balance your points are well taken. I want to explore them fully. All of us have been in this program for a long time and want/^{it} to work.

As far as appointments are concerned, that is my fault, my responsibility and I state it publicly. I don't believe the Governor has abandoned the commission in any way.

As a matter of fact, he has been standing on the line of the problems that you spoke about towards the end of your remarks. He has been doing everything he can to be sure that there isn't some kind of political take over in the Philadelphia area. So speaking for myself as Chairman of the Commission I thank you for bringing these matters to our attention publicly and I say to you unqualifiedly we want to look into all of them and work with them and solve these problems and we want to do it together. There is no attempt in any way to abrogate the rights of the Regional Planning Council or even move them towards the advisory council's position as they run off a cliff. I think that we all are concerned about the justice system. We all want to try to infuse the best system we can. We got to work together and it is a very worthwhile program. Judge, do you have anything you want to add?

COMMISSIONER WRIGHT: Yes, I think it might be a good time for me to say this. I was privileged to represent the Governor's Justice Commission in Denver two weeks ago. They had an LEAA Conference there and representatives from all of the Planning Councils nationally were there. Jerris Leonard was there and I did have an opportunity to discuss with Jerris Leonard the very question which you raised to which the General has commented about but he pledged me to secrecy on the substance of our discussion, that is, the particular substance. So I am

going to honor that pledge, but we did discuss it at length and he is generally aware of the problem. But I did want to say this and a lot of the credit for what I am going to say goes to the Regional Councils. The National Center of Justice in Washington has been selected by LEAA to evaluate programs that have been approved by the State Planning Boards nationally. And these programs were placed in a binder and were used by all of the conferees at the conference. I was gratified that the Commonwealth of Pennsylvania, I would say, had twice as many times if not three as many as any other state and probably might have had 20 or 30% of all of the programs which had been selected by the National Center of Justice as model programs for the conferees to study and to take back to their States and use as a basis for planning. Now these were programs which have been approved by the regional councils. So you can hardly say there was no utility or certainly there was no lack of regional operation between the councils and our Governor's Justice Commission. I spoke to Jerris Leonard about that and I told him that obviously somebody in this set up must have thought a lot about the Pennsylvania Commission. He told me that the Governors -- rather that the National Center had been funded by LEAA to study all the programs and select those which were the best. So I pass that on to you and also to the staff and my

other Commission members.

MR. LEWIS: I am not here to criticize the system but to strengthen it.

GENERAL CREAMER: To strengthen it, that is what we are all here for, Al, and we appreciate it. Any other comments?

COMMISSIONER SNYDER: I would just like to underline the fact that I think we have very high type persons in the Regional Councils and I know that within my own area which is the same as yours is. And we are lucky to have them because they are taking time from other duties which are very responsible. And I have no doubt that the other regional councils have the same caliber of men. And I would hope that we made the ultimate use of their judgment than is pictured because I think we need it and I think there is always a danger of trying to run things from the top. We have to fight it all the time but I think if we have them and can keep them actively in the picture why we are doing the whole situation a big service.

GENERAL CREAMER: Thank you, Senator. Thank you, Mr. Lewis. We will be back to you very shortly.

MR. LEWIS: Thank you.

(Brief recess.)



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GOVERNOR'S JUSTICE COMMISSION

COMMONWEALTH OF PENNSYLVANIA

SOUTHCENTRAL REGION

NO. 1 RIVERSIDE OFFICE CENTER, SUITE "E"
2101 NORTH FRONT STREET
HARRISBURG, PENNSYLVANIA 17110

Milton J. Shapp
Governor

December 21, 1972

SOUTHCENTRAL REGIONAL COUNCIL
Alvin B. Lewis, Jr., Attorney
Council Chairman

J. Shane Creamer
Attorney General
Chairman

Regional Director
717-787-1722

E. Drexel Godfrey
Executive Director

Governor Milton J. Shapp
Room 225
Main Capital
Harrisburg, Pennsylvania 17102

Dear Governor Shapp:

I am writing to you again on behalf of the eight Regional Chairmen who serve the Commission as heads of regional planning councils throughout the Commonwealth. Two major problems continue to be unresolved, despite our many requests to your office.

You may recall that in July, immediately after our meeting in Harrisburg, I contacted your staff in an effort to arrange an appointment to discuss certain problems. To date, we have neither had a meeting with you or your staff, nor have we seen any tangible steps taken to alleviate the problems.

The first is the fact that as much as a year has elapsed without action on our requests to obtain appointments for replacements as members of our Councils. I speak for southcentral region when I call to your attention vacancies which occurred as long ago as December of 1971. Replacements have been suggested by the Councils on a completely objective and nonpolitical basis, but have been ignored. This is particularly distressing to the members of the Councils who are trying to upgrade minority representation without success. In ours, the suggested appointees represent blacks, spanish speaking, women and the cities of York and Lebanon, which are seriously underrepresented. Attorney

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Counties Represented By Southcentral Regional Council

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CASTER --- LEBANON --- PERRY --- YORK

Governor Milton J. Shapp
December 21, 1972

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General Creamer graciously assumes the responsibility for the inaction on these appointments, but I know that lists have been submitted to your staff on numerous occasions which have been approved by all parties concerned within the Commission. I understand they need only your decision and this means so much to the various Councils throughout the state.

The second and equally serious problem is that about which the Regional Council Chairmen requested an audience with you in July. It pertains to the adversity between the Pennsylvania State Police and Justice Commission representatives throughout most areas of the Commonwealth. As I expressed to two members of your staff on numerous occasions, the problems are becoming exceedingly embarrassing to all of us and the confusion resulting among various municipal governments and law enforcement agencies is quite frustrating. Our responsibility, as we envision it, is to achieve efficiency and effectiveness through the coordination of local efforts, but as the dichotomy between the State Police and the Commission increases, we see only divisiveness and confusion. In our judgment, this again will require strong gubernatorial action to resolve.

On behalf of the Regional Chairmen, please again accept our assurance of our willingness to work with you in any reasonable way to eliminate these problems which are impeding our efforts to improve criminal justice throughout the Commonwealth of Pennsylvania.

Respectfully,



Alvin B. Lewis, Jr.

ABL, Jr. :kh

cc: The Honorable J. Shane Creamer
E. Drexel Godfrey, Jr.
Regional Chairmen



GOVERNOR'S JUSTICE COMMISSION

COMMONWEALTH OF PENNSYLVANIA

SOUTHCENTRAL REGION

NO. 1 RIVERSIDE OFFICE CENTER, SUITE "E"
2101 NORTH FRONT STREET
HARRISBURG, PENNSYLVANIA 17110

LA-12

Milton J. Shapp
Governor

Israel Packel
Attorney General
Chairman

E. Drexel Godfrey
Executive Director

SOUTHCENTRAL REGIONAL COUNCIL
Alvin B. Lewis, Jr. Attorney
Council Chairman

Charles Mora
Regional Director
717-787-1722

November 14, 1973

The Honorable Milton J. Shapp
Governor
Room 225
Main Capital
Harrisburg, Pennsylvania 17102

Dear Governor Shapp:

Please accept my resignation as chairman of the Southcentral Regional Council of the Governor's Justice Commission and as chairman of the eight regional chairmen. The resignation is effective as quickly as you can find a replacement, with whom I shall be pleased to cooperate to obtain a smooth transition.

As you know, I have served since the inception of the Crime Commission and Justice Commission, having been appointed by Governor Shafer and yourself. For many and varied reasons, I have found this service to be one of the most challenging and frequently satisfying experiences of my professional career. May I thank you for the opportunity to associate with so many dedicated residents of our commonwealth whose primary interest is the enhancement and security of our communities.

In one major aspect, work with the commission has been most exciting due to the implementation of a concept, for the first time in our nation's history, of developing a partnership between federal, state and local criminal justice agencies. Much has been accomplished in the past several years to bring the administration and enforcement of our laws into the modern era in technique and sophistication. On the other hand, I would be less than candid with you if I did not confess to some

Counties Represented By Southcentral Regional Council

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The Honorable Milton J. Shapp
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disappointment over the lack of progress in certain areas. Many of our cities have been so slow to expand minority recruitment among law enforcement agencies, thus resulting in the continuing division between community and police. Further, resistance to consolidation of police services by some local officials and many leaders of the state police, — which I believe to be the finest line police organization in the country, has been exceedingly discouraging. For the most part, our penal institutions remain zoos without spectators, and very little progress has been accomplished in rehabilitating the inmates. Nevertheless, great strides have been made recently in many aspects of our work which have made the entire program worthwhile.

A cardinal achievement in the structure has been the regional council concept, where many local leaders in related areas of citizen action and criminal justice have joined together in a voluntary capacity to improve the lives of their fellow citizens. The councils serve as a buffer to resist the inertia and suffocation which is caused by a giant bureaucracy. I desperately hope that all those associated with the commission in the future, and particularly the office of the governor, will be vigilant in continuing to strengthen the councils to prevent strangulation by red tape.

Particularly, associations with my fellow members of our regional council and regional chairmen have been especially enjoyable. Their unsalaried, and many times unrecognized, countless hours of effort have been one of the bright spots in recent years in the government of our commonwealth. I feel deeply about the friendships and support which so many of them have given me during the past several years, and so that I might express my thanks to them, I am taking the liberty of forwarding each a copy of this letter. Moreover, I would take the opportunity to express my gratitude to the many conscientious professionals who have been working throughout the commonwealth for the commission. Because of the dual responsibility, both to the commission and council, their service has never been easy, but they have generally done their job well.

Finally, as far as the future is concerned, I promised my council that I would help to complete the Lancaster and Lebanon task force reports.

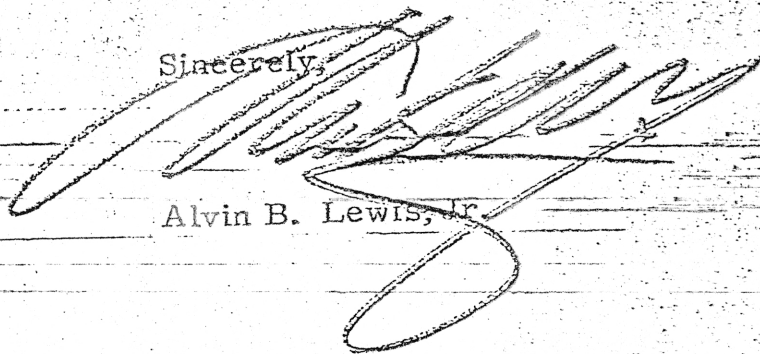
The Honorable Milton J. Shapp
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intensive projects to study and recommend solutions to the major problems vexing the criminal justice systems in these two counties. We have finished Lancaster and I expect that we shall be able to conclude the Lebanon report prior to the end of the year; I shall continue to assist, though not as chairman, in that endeavor. As for my successor, I would point to virtually any member of the Southcentral Council who possesses the characteristics of experience, knowledge and leadership necessary to be a capable and respected chairman. In the future, if you and the new chairman wish, I shall be willing to continue to serve as a member of the council.

In conclusion, I wish to thank you, General Packel, Mr. Reece and Dr. Godfrey for your courtesy, and I wish all of those who serve the commission and our commonwealth in this vital endeavor, the best of success in the future.

Sincerely,



Alvin B. Lewis, Jr.

ABL, Jr. :gm

cc: Members: Southcentral Regional Council
Regional Chairmen
Commission

The Honorable Israel Packel
E. Drexel Godfrey, Jr., Executive Director
Norval D. Reece, Special Assistant for Intergovernmental Relations